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August 29, 2022

### VIA HAND DELIVERY (7 Copies)

Chairman Pfister and Members of the Planning Board Village of Pawling 160 Charles Colman Blvd. Pawling, NY 12564

RE: Heinchon Place/2K Development, Inc.

Follow-up on Judge Ackers's Amended Decision and Order

Our File No.: D14448-65651

Dear Chairman Pfister and Members of the Planning Board:

As you may recall, we represent the 2K Development, Inc. (the "Applicant") in the above referenced development at the property located between Route 22 and East Main Street, consisting of approximately 5.16 acres (the "Property"). As per Judge Acker's Amended Decision and Order, dated April 22, 2022, which annulled the Planning Board's October 13, 2020, denial of the Applicant's proposed development at the Property, enclosed please find the following:

- 1. Seven (7) copies of Judge Acker's Amended Decision and Order, dated April 22, 2022 and filed April 25, 2022;
- 2. Seven (7) copies of the Planning Board's resolution, dated January 14, 2020 adopting the Negative Declaration under SEQRA for the proposed development at the Property, and the corresponding Negative Declaration;

## CATANIA, MAHON & RIDER, PLLC

Chairman Pfister and Members of the Planning Board August 29, 2022 Page 2

- 3. Draft Site Plan and Special Permit Resolutions prepared by Town Planning Board Consultant Berger Engineering which we previously submitted to the Planning Board in August of 2020;
- 4. Seven (7) full size and seven (7) 11 x 17 copies of the Site Plans prepared by the LRC Group, dated July 27, 2020, which were previously submitted to the Planning Board in August of 2020; and
- 5. Seven (7) full size and seven (7) 11 x 17 copies of the Elevations prepared by Sun Homes which were previously reviewed and included as part of the SEQRA Negative Declaration for this project.

As detailed in the Negative Declaration adopted by this Board, the Applicant's proposed development is consistent with the Village's community character, in the following ways: (a) the type of uses proposed, (b) the design, and (c) the size and massing. This fact supported one of Judge Acker's reasons for annulling the October 2020 denial. It is also noted that Judge's Acker's ruling does not take into consideration that after the adoption of this board's Negative Declaration, the Applicant reduced the total number of multi-family units (from 72 to 52) and reduced the massing of the proposed building along Mains Street by approximately sixty-seven (67) feet. These reductions are reflected in LRC's site plans, dated July 27, 2020 (attached) and further support the Planning Board's Negative Declaration.

In addition, the Negative Declaration concluded that the proposed development was consistent with the Village's Comprehensive Plan. As part of Judge Acker's support for annulling the October 2020 denial, she concluded that the proposed project was consistent with both the December and May 1994 Comprehensive Plans since they are "not so different".

Finally, the proposed development is consistent with the Village's Zoning Law as further supported in the Negative Declaration approved by this Board. This fact was also noted as additional support for Judge Acker's annulment of the October 2020 denial.

Given the above, the Planning Board must approve the proposed development since anything else would be inconsistent with the Planning Board's prior Negative Declaration and Judge's Acker's Amended Decision and Order.

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Chairman Pfister and Members of the Planning Board August 29, 2022 Page 3

Please place this matter on the Planning Board's next agenda on September 13, 2022, for approval of the Special Use Permit and Site Plan Approval consistent with Judge Acker's instructions.

Thank you for your assistance with this matter.

Very truly yours.

OHN W. FURST

JWF/2159149

Enclosures

Cc: Daniels, Porco and Lusardi, LLP (David Daniels, Esq. & Robert Lusardi, Esq. via e-mail)

Pursuant to IRS Regulations, any tax advice contained in this communication or attachments is not intended to be used and cannot be used for purposes of avoiding penalties imposed by the Internal Revenue Code or promoting, marketing or recommending to another person any tax related matter.

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To commence the 30-day statutory time period for appeals as of right (CPLR 5513[a]), you are advised to serve a copy of this order, with notice of entry, upon all parties.

# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF DUTCHESS

In the Matter of the Application of

HEINCHON DAIRY, INC. and 2K DEVELOPMENT, INC.,

Petitioners-Plaintiffs,

For a Judgment Pursuant to Article 78 of the Civil Practice Law and Rules and Declaratory Judgment,

-against-

THE VILLAGE OF PAWLING PLANNING BOARD and the VILLAGE OF PAWLING,

Respondents-Defendants.

ACKER, J.S.C.

The following NYSCEF Documents numbered 22-38, 80-104, 106-131 and 134-137, were read on the Amended Verified Petition and Complaint of Petitioners-Plaintiffs Heinchon Dairy, Inc. and 2K Development, Inc. (hereinafter "Heinchon" and "2K" individually or "Petitioners" collectively) seeking an Order and Judgment, pursuant to CPLR Article 78 and Section 3001, annulling and reversing the determination of Respondents-Defendants Village of Pawling Planning Board and the Village of Pawling (hereinafter "Planning Board" and "Village" individually or "Respondents" collectively) denying Petitioners' special use and site plan

1 of 17

AMENDED<sup>1</sup>

DECISION AND ORDER

Index No.: 2020-53770

<sup>&</sup>lt;sup>1</sup> After the Decision and Order issued on March 25, 2022, the Court was advised that it had taken judicial notice of the current composition of <u>Town</u> of Pawling's Planning Board, rather than that of the <u>Village</u> of Pawling in footnote 7. Therefore, this Amended Decision and Order corrects the link in the applicable footnote (now number 8) and amends the section entitled "Petitioners' request that the Court direct Planning Board to approve the Applications" accordingly.

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applications and for such other and further relief as the Court deems just, including a Judgment directing the Planning Board to approve the site plan and special use permit applications:

Notice of Petition- Amended Verified Petition and Complaint-
Exhibits A-O ECF #22-38
Answer-Exhibits 1-2-Affirmation of Jonathan Bardavid, EsqExhibits 1-3-
Affirmation of G. Brian Morgan, EsqExhibits 1-5-Affidavit of Steven
Goldberg-Memorandum of Law in Opposition ECF #80-104
Reply Affirmation of John W. Furst, EsqExhibits A-C-Affidavit of
Kelly Libolt-Exhibit A-P-Affidavit of Kevin Gardner-Affidavit
of Margaret Johnson-Affidavit of Joseph Berger, L.S., P.EExhibit A-
Memorandum of Law in Reply ECF#106-131
Affirmation in Further Opposition of Jonathan Bardavid, EsqExhibit 1 ECF#134-136
October 19, 2021 Letter of John W. Furst, Esq. with attachment

Petitioners commenced the instant proceeding against Respondents on or about November 13, 2020 and thereafter filed an Amended Verified Petition and Complaint (hereinafter "Petition") on or about November 16, 2020. This hybrid Article 78 and Declaratory Judgment action asserts six causes of action as a result of the Planning Board's October 13, 2020 denial of 2K's development applications for site plan approval and a special use permit on property located in the Village and owned by Heinchon. Petitioners maintain that these denials were arbitrary and capricious because they were issued in violation of lawful procedure, were affected by an error of law, were an abuse of discretion and were not supported by substantial evidence. Petitioners also assert causes of action for declaratory judgment and seek a judgment directing the Respondent Planning Board to approve the special use permit and site plan review applications in accordance with the Draft Approvals attached to the Petition as Exhibit I.

## Procedural Background

Petitioners previously moved to disqualify the law firm of Daniels, Porco & Lusardi, LLP from representing Respondents in this matter. By Decision and Order dated April 30, 2021, this

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Court granted the motion to the extent that attorney G. Brian Morgan was disqualified from further representation of Respondents in this litigation. A briefing schedule was thereafter set, whereby Respondents were to submit their Answer and the Certified Record. After same was filed, Petitioners objected that Respondents did not file a complete certified record in compliance with CPLR §7804(e). After conferencing the case, Petitioners were given the opportunity to submit the records they maintained were missing from the record and were necessary for the Court to determine whether the Planning Board's decisions were arbitrary and capricious. After that submission, Respondents requested and were granted the opportunity to submit a sur-reply to address what they alleged to be new evidence and new legal arguments. Petitioners were also permitted to submit a letter seeking the opportunity to respond to this sur-reply. The Court did consider Petitioners' October 19, 2021 letter but denied Petitioners' request to submit a further memorandum as the letter contained all relevant arguments Petitioners sought to raise in opposition thereto.

#### Factual Background

Petitioner Heinchon is the owner of real property located in the Village of Pawling with an address of 112 East Main Street ("the Property"). The Property is currently the location for Eastern Hay Corp., which utilizes an existing commercial building. The Property also contains one barn and two residential dwellings. The Property consists of three tax parcels totaling approximately 5.16 acres of land within the Village with frontage on both East Main Street and State Route 22/55. The entire Property is located within the Village's Business 2 (B-2) zoning District.

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Petitioner 2K, with the consent of Petitioner Heinchon, made application for site plan approval and special use permit from the Village in an attempt to develop the Property. These applications were submitted to the Respondent Planning Board on or about June 13, 2019. The applications proposed to remove three of the four existing buildings and to improve the existing Eastern Hay building to include 2,500 square feet of retail, 5,000 square feet of restaurant space and 4,753 square feet of office space ("the Project"). The Project included two multi-family residential buildings and a 24,000 square foot hotel and involved the consolidation of the three existing tax parcels into one parcel with the multiple buildings.

On July 9, 2019, the Planning Board declared its intent to serve as Lead Agency for environmental review purposes under SEQRA and, on September 13, 2019, the Board unanimously voted to declare themselves Lead Agency for coordinate SEQRA review purposes.

Kelly Libolt of KARC Planning Consultants, Inc. ("Libolt") represented Petitioners before the Planning Board during this process. In September 2019, Libolt met with the Planning Board's Attorney G. Brian Morgan ("Morgan") and its engineer/planner Joe Berger, P.E. ("Berger") to discuss numerous points raised in Morgan's memo annexed to the Petition as Exhibit B. One of the issues was whether Petitioners' proposal was consistent with the Village's Comprehensive Plan. Petitioners allege that, at a meeting on September 17, 2019, it was confirmed that the Village Comprehensive Plan dated December 1994 ("December 1994 Plan") was the correct plan and that the Village Comprehensive Plan, dated May 1994 ("May 1994 Plan") was incorrect.

At its January 14, 2020 public meeting, the Planning Board adopted a resolution in which it found that the Project would not create any significant negative environmental impact ("Negative Declaration"). Pursuant to the Notice of Determination of Non-Significance annexed to the

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Resolution, the Planning Board found the Project to be "wholly consistent with the Village Comprehensive Plan."

Petitioners allege that they were thereafter encouraged to move forward with the Zoning Board of Appeals ("ZBA") for any necessary variances. In a letter dated June 9, 2020 directed to the Chairman of the ZBA, the Village's Code Enforcement Officer ("CEO") William Vollmer addressed the three variances which were listed in the Petitioners' application submitted on March 12, 2020. Vollmer concluded that after reviewing the relevant sections of the Village Code, variances for floor area ratio ("FAR") and Maximum Lot Coverage were not required for the Project. However, he determined that a variance for Density was required as Petitioners' design showed 74 multi-family units and the maximum allowable was 52. Petitioners allege that the CEO's determination was never appealed to the ZBA and the time to do so has expired.

On July 28, 2020, Petitioners submitted a revised and reduced Project with 20 less multifamily units in order to comply with the Village's Zoning Law as per the CEO's June 9, 2020 determination.

#### Actions of the Planning Board after the Negative Declaration

At the time that the Negative Declaration was issued, Michael Cerney was the Chair of the Planning Board. After his resignation, the Village Board appointed William Vollmer as the Chairman of the Planning Board on or about February 3, 2020. Vollmer thereafter resigned in or about July 2020 and Steve Goldberg ("Goldberg") was appointed as the Chair of the Planning Board on or about August 3, 2020.

The Petition alleges that Goldberg had a personal and pronounced bias against the Project prior to his appointment. Prior to his appointment, on or about June 23, 2020, Goldberg

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submitted a letter to the ZBA objecting to Petitioners' variance applications and spoke out about the Project at the ZBA's June 24, 2020 public hearing. It is also alleged that Goldberg had numerous communications with Libolt, in which Libolt revealed private details and information about the project and her view of the Village. Libolt maintains that she would not have divulged such details if she knew that Goldberg would be appointed to Chairman of the Planning Board.

Around this same time, The Chazen Companies ("Chazen") was retained by the Village as a planning consultant to the Planning Board for the Project. On August 11, 2020, Chazen issued a memo to the Planning Board. Petitioners allege that many of the issues raised in the memo were previously analyzed and reviewed by Berger and the Planning Board's attorneys and had, therefore, been "asked and answered." Further, Petitioners allege that their planning consultant Libolt made legal claims against Chazen in 2007, which resulted in a confidential settlement between them. As such, Petitioners maintain that Chazen should have declined the engagement on the Project given this conflict of interest.

Goldberg's first Planning Board meeting was August 11, 2020. Prior to that meeting, Berger prepared draft resolutions approving Petitioners' special use permit and site plan review applications, which were submitted to the Planning Board on August 10, 2020 and are attached to the Petition as Exhibit I. At the August 11, 2020 meeting, Petitioners maintain that Goldberg and Chazen challenged every previous action taken by the Planning Board, its consultants and the Village CEO with respect to the Project. By letter dated August 25, 2020, Petitioners' attorneys summarized the review process that had taken place to date and addressed the issues raised by Goldberg.

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A joint meeting was held on August 20, 2020 with the Planning Board, the ZBA and the Village Board at which time Frank Fish, a professional Planner who had originally worked on the Village's Comprehensive Plan and Zoning Law in 1994, addressed the Boards regarding the Village's Zoning Law and the process that took place in 1994 to develop the Village's Comprehensive Plan and Zoning Law. Mr. Fish addressed questions that were specific to Petitioners' property and Petitioners allege that Mr. Fish concluded that the mix of proposed uses at the Property are consistent with the Village's Comprehensive Plan.

At the Planning Board meeting on September 8, 2020, Goldberg advised that the August 25, 2020 letter submitted by Petitioners' attorney did not answer the questions posed by the Board. In addition, the fact that there were two different versions of the Comprehensive Plan was discussed for the first time at a public Planning Board meeting. Although both parties were aware that there were different versions of the Comprehensive Plan in September 2019, Respondents' position that the Project was prohibited by the May 1994 Plan was first raised in a meeting on September 1, 2020 between Petitioners' attorney, Libolt, Goldberg and the attorneys for the Planning Board. At that meeting, Goldberg advised that the Planning Board, its prior consultants and the CEO had relied upon the wrong Village Comprehensive Plan. Goldberg maintained that the May 1994 Plan was the correct version and that a one-page illustration therein controlled the development of the Project. As a result, Goldberg argued that the Project and the SEQRA findings were inconsistent with the May 1994 Plan.

The minutes from the September 8, 2020 meeting describe the discussion regarding the different Comprehensive Plans as "heated." In the transcript, Village counsel acknowledges that although the Village had posted the December 1994 Plan on their website, it was the "incorrect

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version" and it had been incorrectly posted on the website. Goldberg also states that the Board

could send the applications to the ZBA for a variety of variances that need to be met and discussed.

On October 2, 2020, Petitioners submitted a letter to the Planning Board that outlined the alleged conflict of interest of Goldberg, as well as Goldberg's mistaken reliance upon the May 1994 Plan and his disregard of the CEO's Determination and the Planning Board's prior work. Nevertheless, on October 13, 2020, the Planning Board voted unanimously to deny Petitioner's special use permit and site plan applications (hereinafter "the Denials").

According to the resolution denying the special use permit ("Special Use Permit Denial"), the Petitioners' application failed to comply with the requirements of the Village of Pawling Code §98-74(A) in that (1) the proposed use is not compatible with the goals and objectives of the Comprehensive Plan; (2) the use will not be in harmony with the appropriate and orderly development of the district in which the use is proposed to be situation; and (3) the location, nature and height of the buildings would hinder or discourage appropriate development of adjacent land and buildings. The resolution also indicates that, based upon the foregoing determination, the Planning Board did not reach a number of other issues regarding the Project's alleged non-compliance with the Village Code.<sup>2</sup> The resolution denying the site plan approval states that the denial was based upon the findings set forth in the Special Use Permit Denial, which facts are incorporated therein by reference.

#### Petitioners' Claims

Petitioners allege that the Planning Board's Denials directly contradict the Board's prior SEQRA findings within the January 14, 2020 Negative Declaration. Specifically, Petitioners

<sup>&</sup>lt;sup>2</sup> The Resolution lists the issues not addressed by the Planning Board.

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maintain that the Negative Declaration contains supporting evidence as to how the Project was compatible with the goals and objectives of the Comprehensive Plan, how the Project was in harmony with the appropriate and orderly development of the applicable district and how the proposed building designs would not hinder or discourage the appropriate development of the surrounding properties.

Petitioners' First Cause of Action alleges that the Denials illegally and unjustifiable claim the Project does not comply with the Village's Zoning Law despite the CEO's determination otherwise. As such, the Denials were arbitrary and capricious because the Project complies with the minimum site plan and special use criteria set forth in the Town Code as outlined in the Negative Declaration previously adopted by the Planning Board.

The Second Cause of Action asserts that the Denials were made in derogation in the Negative Declaration without first modifying or rescinding the Negative Declaration. As a result, the Denials were arbitrary and capricious because they were issued in violation of lawful procedure, were affected by an error of law, and abuse of discretion and not supported by substantial evidence. The Third and Fourth Causes of Action seeks declaratory judgments related to the alleged conflicts of interest of Goldberg and Chazen. Petitioners' Fifth Cause of Action seeks a declaration that the December 1994 Plan is the correct plan to be utilized in the evaluation of the Project. Finally, the Sixth Cause of Action seeks a judgment directing the Planning Board to approve the special use permit and site review applications in accordance with the Draft Approvals previously submitted.

### Discussion

"A local planning board has broad discretion in conducting a site plan review, and in setting appropriate conditions and safeguard in harmony with the general purpose and intent of the applicable zoning code." *Fla. Hist. Soc'y v. Zoning Bd. of Appeals of Vill. of Fla.*, 197 AD3d 1313, 1315 [2d Dept. 2021]. "Where a planning board's decision has a rational basis in the record, a court may not substitute its own judgment, even where the evidence could support a different conclusion, and judicial review is limited to determining whether the action taken by the planning board was illegal, arbitrary, or an abuse of discretion." *Id.* 

The parties' submissions focus on the two versions of the Comprehensive Plan and each argues extensively as to which is the "correct" Plan. Indeed, Petitioners seek a declaration from this Court that the December 1994 Plan is the version which must be utilized by the Planning Board. However, a determination as to the "correctness" of one plan over the other is not necessary to resolve the question of whether the Planning Board had a rational basis for the Denials. Rather, here, the relevant inquiry is whether the record supports the three reasons upon which the Planning Board relies for its Denials of Petitioners' applications.

#### **Incompatibility with Comprehensive Plan**

The first reason relied upon by the Planning Board in denying the applications is that the "proposed use is not compatible with the goals and objective of the Comprehensive Plan." However, in the Negative Declaration in January 2020, the Planning Board found that "the project is wholly consistent with the Village Comprehensive Plan." The Negative Declaration noted that the Comprehensive Plan makes specific reference to the proposed Project area when it discusses commercial development in Section 7.2 on pages 47-50. After quoting directly from that portion

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of the Plan, the Negative Declaration concluded that the Comprehensive Plan encouraged the development of the subject parcel for commercial use.

Despite the foregoing, in September 2020, the Planning Board determined that the Negative Declaration was based on the "wrong" plan and, instead, the Project needed to be evaluated under the May 1994 Plan. The Board then decided that the Project did not comply with the May 1994 Plan. Review of the record before this Court, however, fails to establish that the May 1994 Plan provides a rational basis for the Planning Board to ignore the findings that it made in the Negative Declaration.

Simply put, the contents of the May 1994 Plan are not so different from the December 1994 Plan to lead to the conclusion that the Project was no longer compliant with the Comprehensive Plan. Indeed, there is no indication that the Planning Board analyzed whether the language quoted in the Negative Declaration from the December 1994 Plan was actually contrary to the May 1994 Plan. Instead, it appears that the only difference between the December 1994 and May 1994 Plans upon which the Board based its Denials is a diagram marked "23B. Johnson Farm Parcel" contained on page 84 of the May 1994 Plan ("Diagram"). The May 1994 Plan does not contain any supporting narrative which explains the Diagram, nor does it indicate that this Diagram is the only option that the Village would permit in future development of the Property. In fact, the May 1994 Plan identifies a different diagram as the preferred development option for the Property at issue here. See May 1994 Plan, p. 83, "23A. Johnson Parcel, Scheme B – Preferred."

<sup>&</sup>lt;sup>3</sup> The Property has previously been referred to as the "Johnson Parcel" and is so identified in both Comprehensive Plans

<sup>&</sup>lt;sup>4</sup> This "preferred" diagram is supported by the following narrative - "Proposed development option provides 25% dedicated open space, and a mix of housing up to 1.3 DU/gross acre of residential land with required sewer and water hook-up and conformance with urban, architectural and landscape regulations. (95 homes) Commercial land to be allowed by special permit." May 1994 Plan, page 83.

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The May 1994 Plan states that this preferred development option was arrived at during a four-day "charrette" in consultation with the property owners and immediate neighbors. Yet, the record is devoid of any evidence that the Planning Board considered any of this language from the May 1994 Plan in its Denials, nor did it find that the Petitioners' current Project was non-compliant with the "preferred" development option contained in the May 1994 Plan.<sup>5</sup> Most significantly, the Diagram relied upon by the Planning Board does not appear to resemble the diagram that is marked as the "preferred" option for the Johnson Property.

It is uncontested that the December 1994 Plan was utilized by the Planning Board and Petitioners during the process that culminated in the Planning Board issuing the Negative Declaration on January 14, 2020. Therefore, when the Planning Board issued its Denials based, in part, upon the May 1994 Plan, it was incumbent upon the Board to explain why the May 1994 Plan required it to depart from its findings in the January 2020 Negative Declaration. Based on the foregoing, the Planning Board acted in an arbitrary and capricious manner when it ignored its own SEQRA findings and denied the applications for reasons contrary to those findings. See SCI Funeral Servs. of New York, Inc. v. Plan. Bd. of Town of Babylon, 277 AD2d 319, 320 [2d Dept. 2000]; see also Bagga v. Stanco, 90 AD3d 919, 920 [2d Dept 2011] ("[T]he record lacks sufficient evidence to support the rationality of the Planning Board's determination.") and Oyster Bay Assocs.

<sup>&</sup>lt;sup>5</sup> Notably, the "charette" is further described in Appendix D of the May 1994 Plan, entitled "Andres Duany Presentation October 8, 1991." The Johnson Parcel is specifically discussed therein, as well as the potential commercial development thereof – "The site is large enough to accommodate a building complex on it, thoroughly buffered from anything nearby yet still related to Route 22. It will provide Pawling with an accruing tax increment without harming anyone."

<sup>&</sup>lt;sup>6</sup> The Court notes that the December 1994 Plan contained the following sentence which is also quoted in the Negative Declaration – "The evils of strip development must also be avoided." The Planning Board still found the Project to be wholly consistent with the December 1994 Plan. Ironically, the strip development language is absent from the May 1994 Plan, yet the Planning Board found the Project to be incompatible with the goals of the Comprehensive Plan.

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Ltd. P'ship v. Town Bd. of Town of Oyster Bay, 303 AD2d 410, 410–11 [2d Dept. 2003] ("There was insufficient evidence to support a deviation from the initial SEQRA finding of the Town Environmental Quality Review Commission, which was in favor of the proposed project.").

# Other grounds

The Denials also state that the applications fail to comply with the Village Code "in that the use will not be in harmony with the appropriate and orderly development of the district in which the use is proposed to be situated" and that "the location, nature and height of the buildings would hinder or discourage appropriate development of adjacent land and buildings."

Contrary to these findings, the Negative Declaration found that the project had incorporated design components that reflect the design of the residential and multi-family structures in the surrounding area. See Section 8, Negative Declaration, entitled "Consistency with Community Plans & Community Character." That section also lists eight specific instances supporting this conclusion, including the Pawling Commons project that is located approximately 1000 feet to the northwest and towards the Village center. According to the Negative Declaration, that project contains similar office and retail uses and is similarly bounded on three sides by properties in the residential zoning district and residential houses. Pawling Commons had also received approval from the Planning Board for the construction of a four-story structure and conversion of a one-story structure to contain 53 residential multi-family apartments.

Given these findings, the Court finds that the record lacks sufficient evidence to support the rationality of the Board's determinations denying the Petitioners' application on grounds that are contradicted by the January 2020 negative SEQRA declaration adopted by the Board.

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Ramapo Pinnacle Properties, LLC v. Vill. of Airmont Plan. Bd., 145 AD3d 729, 731 [2d Dept. 2016].

Finally, the Denials also reference non-compliance with the Village's Zoning Law as potential further reasons upon which to deny the applications.<sup>7</sup> The record indicates that Goldberg questioned previous findings that there was no need for certain variances. But, the Negative Declaration states that the project is consistent with the Local Land Use Plans and Zoning Regulations. Further, the June 9, 2020 letter from the Villages Code Enforcement Officer demonstrates that he found that only one variance was required, and Petitioners thereafter submitted an amended plan that vitiated the need for said variance. It is well settled that the "Planning Board is without power to interpret the provisions of the local zoning law, a power which is vested exclusively in the building inspector and the Zoning Board of Appeals." Jamil v. Vill. of Scarsdale Plan. Bd., 24 AD3d 552, 554 [2d Dept. 2005]; see also E. Moriches Prop. Owners' Ass'n, Inc. v. Plan. Bd. of Town of Brookhaven, 66 AD3d 895, 897 [2d Dept. 2009] ("a town planning board is not authorized to interpret the provisions of the local zoning law."). As the record is devoid of evidence that the CEO's determination was ever appealed, the Planning Board is without power to deny the applications on the premise that the Project did not comply with the Village's Zoning Law. Therefore, to the extent that the Denials rely on non-compliance with the Zoning Law, the Planning Board's determinations were without rational basis.

### **Declaration Regarding Goldberg**

Petitioner's Third Cause of Action seeks a declaratory judgment preventing the Planning Board from proceeding with these application, or future applications by Petitioners, unless

<sup>&</sup>lt;sup>7</sup> Although the Resolutions indicate that the Board did not need to reach these issues because of its other findings, it remains that the Board's Resolution indicates that the Project was not compliant with the Village's Zoning Law.

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Goldberg has recused himself. The Court recently consulted the website for the Planning Board and notes that Goldberg is no longer on the Planning Board as either a member or as the Chairman of the Board.<sup>8</sup> As such, no justiciable controversy exists as to permit a declaration of the rights and obligations of the parties and the Third Cause of Action is dismissed. Buccellato v. High View Ests. Owners, Corp., 131 AD3d 912, 913 [2d Dept. 2015].

# Declaration Regarding The Chazen Companies

Despite asserting a cause of action seeking a declaratory judgment that the Planning Board refrain from utilizing The Chazen Companies as a consultant for these applications, or any future applications involving Libolt, Petitioners do not brief this issue other than the allegations contained in the Petition. Nor have Respondents addressed this relief in their papers. Accordingly, the Court finds that Petitioners have provided insufficient grounds to show that Chazen has a conflict of interest sufficient to support the requested declaration and Petitioner's Fourth Cause of Action seeking such declaration is dismissed.

# Declaration that December 1994 Plan is the "Correct" Version

Petitioners' Fifth Cause of Action seeks a declaratory judgment directing the Village that the December 1994 Comprehensive Plan is the correct Comprehensive Plan to be utilized. But as Petitioners argue that the Project complies with both versions of the Comprehensive Plan, no justiciable controversy exists to permit a declaration of the rights and obligations of the parties. "Rather, any declaration in this regard would constitute an impermissible advisory opinion." Buccellato, supra. Therefore, the Fifth Cause of Action is dismissed.

<sup>&</sup>lt;sup>8</sup> http://www.villageofpawling.org/index.php/village-of-pawling-planning-board/, last consulted April 22, 2022.

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# Petitioners' request that the Court direct Planning Board to approve the Applications

Finally, Petitioners' Sixth Cause of Action seeks a judgment directing the Planning Board to approve the special use permit and site plan review applications in accordance with the Draft Approvals attached to the Petition as Exhibit I. However, these Draft Approvals were prepared before the two versions of the Comprehensive Plan were raised publicly before the Planning Board for the first time. Indeed, there were three more Planning Board meetings after these Approvals were drafted, during which the Project and the two versions of the Comprehensive Plans were discussed. Certainly, the Court cannot direct the approval of resolutions that are not based upon the entirety of the record before the Planning Board.

Further, the record in the case does not provide a clear basis for the Court to simply direct the approval of the applications. See e.g. Matter of SCI Funeral Services of New York, Inc., supra. There are two versions of the Comprehensive Plan and remand is required as the Board has previously found that the Project was "wholly consistent" with the December 1994 Plan and there is no evaluation of the Project vis-à-vis the May 1994 Plan. As the Court cannot substitute its own judgment for that of the Planning Board, it would be inappropriate for the Court to engage in its own analysis of this issue.

Finally, Petitioners maintain that it would be futile and prejudicial for the Court to remand the matter because the same Planning Board would conduct the *de novo* review. As noted above, however, Goldberg is no longer the Chairman and there are new Board members who were not involved in the denial the applications (*see* FN 8, *supra*). Accordingly, the Court denies Petitioners' request for a judgment directing approval of the applications. Instead, the applications are remanded to the current Planning Board to review them in a manner consistent

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with this Decision and Order and the January 14, 2020 Negative Declaration.

The Court has considered the additional contentions of the parties not specifically addressed herein. To the extent any relief requested by either party was not addressed by the Court, it is hereby denied. Accordingly, it is hereby

ORDERED that the portion of the Petition seeking annulment of the Planning Board's October 13, 2020 Denials of their site plan and special use permit applications is GRANTED and the Denials are hereby annulled; and it is further

ORDERED that this matter is remitted to the Planning Board for consideration of the applications consistent with the January 14, 2020 Negative Declaration and with this Decision and Order; and it is further

ORDERED that the remainder of the Petition is denied and dismissed.

The foregoing constitutes the Decision and Order of the Court.

Dated: Poughkeepsie, New York April 22, 2021

CHRISTI J. ACKER, J.S.C.

To: All parties via NYSCEF

At a Meeting of the Village of Pawling Planning Board held at Village Hall, 9 Memorial Avenue, Pawling, New York, on the 14th day of January, 2020, at 7:00 PM

# RESOLUTION OF THE PLANNING BOARD OF THE VILLAGE OF PAWLING

Identifier: Negative Declaration for Heinchon Place

The meeting was called to order by the Chairman

The following Resolution was proposed by Member Lou Musella, who moved its adoption, and seconded by Member Adam Muroski.

WHEREAS, the Village of Pawling Planning Board ("Board") has received an application from the owner of Heinchon property on East Main Street in the Village for site plan and special permit; and

WHEREAS, the Applicant filed an Environmental Assessment Long Form ("EAF") and the Board deems the application a Type 1 Action pursuant to 6 NYCRR Part 617 and ordered that the SEQRA environmental review would be coordinated with other involved agencies;

NOW, THEREFORE, BE IT RESOLVED that the Planning Board of the Village determines that the action before it will not create any significant negative environmental impacts as defined in 6 NYCRR Part 617, based on the record before the Board and the EAF.; and

BE IT FURTHER RESOLVED that with respect to the water supply, the Planning Board requires and the Applicant has agreed that the permits to be issued by the Board and the Building Inspector shall be subject to the condition that no certificate of occupancy shall be issued for any part of the Project to be known as Heinchon Place until such time as the Village has completed the purchase of property near Lakeside Drive and has constructed wells that are approved for use as an expanded water supply for the Village, have been approved by NYS Department of Environmental Conservation and NYS Department of Health and Heinchon Place is permitted by

the Village to connect to the Village water distribution system and to commence receiving water from the said Village water system when the new wells are placed online; and the Applicant has executed a written instrument in the form and content acceptable to the attorney for the Village and accepted by the Planning Board to memorialize such condition and to indemnify and hold the Village harmless for claims and liabilities arising from the issuance of the permits by the Planning Board and the issuance of any certificate of occupancy.

This negative declaration is based on the EAF and the proceedings of the Planning Board evaluating the content of the EAF and approving same, and is affirmed by the Notice of Determination of Non-Significance annexed hereto.

The question of the foregoing Resolution was duly put to a vote, the Planning Board voting as follows:

	<u>Aye</u>	Nay	Abstain
Mike Cerny, Acting Chairman	X		
Lou Musella, Member	$\frac{X}{X}$	_	
Robert Pfister, Member	$\frac{X}{X}$		
Adam Muroski, Member	$\frac{X}{X}$		
Scott Nickerson, Member	<u>A</u>		$\overline{\mathbf{X}}$
TOTAL	4		<u>A</u>
TOTAL	<u>4</u>		<u>1</u>

STATE OF NEW YORK	)	
	)	SS.:
<b>COUNTY OF DUTCHESS</b>	)	

This is to certify that I, the undersigned secretary to the Planning Board of the Village of Pawling, have compared the foregoing resolution with the original

resolution and minutes now on file in the office of said Village Clerk, which was adopted by Planning Board of the Village of Pawling on the 14th day of January, 2020, and that the same is a true and correct copy of said original resolution and of the whole thereof.

Jen Strehle, Secretary

## **EXHIBIT A**

# NOTICE OF DETERMINATION OF NON-SIGNIFICANCE

# State Environmental Quality Review NEGATIVE DECLARATION Notice of Determination of Non-Significance

This notice is issued pursuant to Part 617 of the implementing regulations pertaining to Article 8 (State Environmental Quality Review Act) of the Environmental Conservation Law.

The VILLAGE OF PAWLING PLANNING BOARD, as lead agency, has determined that the proposed action described below will <u>not</u> have a significant environmental impact and a Draft Environmental Impact Statement will not be prepared.

Name of Action:

**Heinchon Place** 

**SEQR Status:** 

Type 1

Unlisted [

**Conditioned Negative Declaration:** 

Yes

No

#### **Description of Action:**

The project area was the subject of a Site Plan and Special Permit review (Type 1 Action) by the Village of Pawling Planning Board in 2017 for the construction of a 296 Parking Lot. The Planning Board completed a SEQRA review and granted a Negative Declaration on June 13, 2017 and on granted a Special Permit and Site Plan approval for the 296 space parking lot on June 13, 2017.

The current project is an application for Amended Site Plan and Special Permit Approval for the removal of three of the four existing structures. The existing agricultural / commercial building (Eastern Hay office) will remain and be improved to support additional commercial/retail uses. The proposed application also seeks to construct three (3) new buildings and associated parking and landscaped areas.

Building	Use	Approx. Square Footage	Permit/Special Permit	
1	Multi-Family Residential	55,816	Special Permit	
2	Multi-Family Residential	49,732	Special Permit	
3	Retail	2,500	Retail - Special Permit	
	Restaurant	5000	Restaurant - Special Permit	
	Office	4753	Office – Permitted	
4	Hotel	24,000	Special Permit	

The project area is comprised of three parcels (1) 7056-05-210817 being 0.68 acres, (2) 7056-05-219835 being 3.31 acres, and (3) 7056-05-226800 being 1.15 acres. All parcels in the project area are within the B-2 Zoning District.

#### Access

Access to the existing and proposed project will be from three of the four existing ingress/egress locations on Main Street and NYS Route 22. One of the existing ingress/egress will be closed.

#### **Parking**

The center has been designed to provide individual parking areas for each of the buildings while providing a detailed network of pedestrian connectivity/pathways within the parking lots to make the center feel as if it is one center and not individual buildings. The main access will be from (the existing) NYS Route 22 and two (existing) access points from East Main Street. The buildings themselves are designed to provide screening of the parking areas and create a visual interest from the roads. New sidewalks are proposed within the center and along Main Street. A total of 181 spaces are proposed as part of this project.

The Village of Pawling Planning Board has been designated Lead Agency for the current project under consideration.

#### Location:

E. 112 Main Street and S. Main Street, Tax Parcel Numbers 7056-05-210817, 7056-05-219835 and 7056-05-226800.

#### **Required Permits and Approvals:**

- 1. Site Plan Village of Pawling Planning Board
- 2. Special Permit Approval Village of Pawling Planning Board
- Area Variances Village of Pawling ZBA (Side Yard Variance, Max Lot Coverage, Max Density)
- 4. NYSDEC and Village of Pawling Stormwater Pollution Prevention Plan/SPDES Permit
- Village of Pawling Water/Sewer Department approvals

#### **Documents and Comments Reviewed and Considered by the Lead Agency:**

The applicant submitted application materials to the Village of Pawling Planning Board including the following:

- Combined Application form for Amended Site Plan and Special Permit dated 06.13.19 and Amended on 08.27.19.
- 2. Amended Project Summary dated 10.29.19.
- 3. Full Part I and Part II EAF dated 06.13.19 and Amended on 08.27.19.
- 4. Amended Part II EAF dated 10.29.19 and Draft Part III EAF 10.29.19.

- 5. Traffic Impact Study prepared by JMC dated 08.28.19 and amended Traffic Study prepared by JMC dated 10.17.19
- Site Plan prepared by LRC Group dated 06.14.19 and amended on 08.27.19 and further amended on 10.29.19.
- 7. Elevation of the Residential Structures prepared by Liscum McCormack VanVorhis.
- Amended Elevations prepared by Sun Homes dated 10.29.19 and Additional Elevations dated 12.04.19
- 9. Correspondence from NYSDEC dated 09.27.19.
- 10. Correspondence from NYS OPRHP dated 06.24.19.
- 11. Amended SWPPP prepared by LRC Group dated 10.29.19 and further amended on 11.16.19.
- 12. Correspondence from the Village Planning Board Consultants include Berger Engineering and Maser Engineering.

The Planning Board initiated the environmental review of the project on July 9, 2019 by declaring its intent to be Lead Agency in a coordinated SEQR process. The Planning Board considered the applications, materials, comments and discussion at regular meetings on June 13, 2019, August 27, 2019, September 11, 2019, October 8, 2019, November 5, 2019, and December 10, 2019, January 14, 2020 and a Joint Village ZBA/Planning Board meeting on September 24, 2019.

A duly notice public hearing was opened and closed on December 10, 2019. Written and oral comments were received from the Town Planning Board's consulting engineer and planner (Berger Engineering), consulting traffic engineer (Maser Engineering); Dutchess County Department of Planning; NYS Department of Environmental Conservation; NYS Office of Parks, Recreation and Historic Preservation; and members of the public.

The Lead Agency has compared the proposed action against the previously approved project to assess the relative severity of potential environmental impacts of the Amended Site Plan and has determined that for the reasons set forth herein a Draft Environmental Impact Statement will not be required.

#### **Reasons Supporting This Determination:**

### 1. Impact on Land (Part II EAF # 1) - Slopes of 15% or greater

Although Construction will occur on land that is at or greater than 15% the area constituting this grade change is limited to the area to the west and south of the hotel, totaling approximately 9,000 square feet. The Applicant has provided a Grading Plan, Erosion and Sediment Control Plan and Details, and a Stormwater Pollution Prevention Plan all of which have been reviewed and determined acceptable by the Village Engineer.

Accordingly, any potential adverse impacts to the land associated with the project would be avoided.

#### Impact on Land (Part II EAF # 1) - Erosion & Storm Water

The Amended Site Plan will require the preparation of a Stormwater Pollution Prevention Plan (SWPPP). Proposed stormwater management design for the project directs site runoff to on-site systems for collection and treatment prior to discharge. Stormwater management and erosion controls would be in conformance with requirements of the current NYSDEP SPDES General Permit for Stormwater Discharges from Construction Activity, NYSDEC Stormwater Management Design Manual, and NYS Standards and Specifications for Erosion and Sediment Control.

The implementation of the stormwater and erosion/sediment control plans to be completed during amended site plan review in conformance with statutory requirements would provide the protections required for downstream landowners and surface waters without the need for specific mitigation as a condition of approval. Thus, the protections cover both the period during construction and after construction.

Accordingly, any potential adverse impacts of the Amended Site Plan related to storm water runoff would be avoided.

## 2. Impact on Surface Water (Part II EAF #3) & Plants and Animals (Part II EAF #7)

The NYSDEC provided correspondence dated September 27, 2019 which indicated the that there are no waterbodies onsite, the project site is not within a NYS protected wetland, the project does not contain a federally regulated wetland, and the proposed project is not likely to have any significant impacts on bog turtles or their habitat and no further review regarding bog turtles at this site is necessary.

Accordingly, any potential adverse impacts of the Amended Site Plan related to surface water or plants and animals would be avoided.

#### 3. Impact on Groundwater (Part II EAF #4) - Water Supply and Sewage Disposal

Water supply for the additional units will be available from the VILLAGE OF PAWLING. The Village of Pawling has required that the project can connect to the existing Water System only after the new Village of Pawling water supply wells are installed and operational which is expected to occur in the Winter of 2020.

Sanitary sewage treatment for the project is adequate and available from the VILLAGE OF PAWLING Sewer District. Connection from the site to the sewage treatment system would include proposed installation individual lateral connections to the existing sewer main in Main Street.

Accordingly, any potential adverse impacts to municipal water supply and sewage treatment facilities associated with the project would be avoided.

#### 4. Impact on Agricultural Resources (Part II EAF # 8)

Although the project area is within an Agricultural District and sells Agricultural Products, the project area does not support the actual production of Agricultural materials and therefore there is no material impact.

Accordingly, any potential adverse impacts to Agricultural Resources associated with the project would be avoided.

#### 5. Impact on Aesthetic Resources (Part II EAF # 9)

Pawling Commons, a similar project is located approximately 1000 feet to the northwest towards the Village center. The project includes existing retail and office uses and has received approval for the construction of a four story (permitted) structure and will completed will provide 53 multi-family residential units. This project is similarly bounded by residential properties on three sides. Further, properties to the north of the project area, also in the B-2 District contain retail and office uses in buildings that are also of similar height.

The project sponsor has developed elevations that are compatible and complimentary to the existing residential and multi family residential structures in the immediate area and is complimentary to the adjacent Kane House as the project proposes an agrarian type of architecture with a color palette that resembles the adjacent historic structure.

Accordingly, any potential adverse impacts to Aesthetic Resources associated with the project would be avoided.

#### 6. Impact on Historic and Archaeological Resources (Part I EAF # 10)

The project area is adjacent to the Kane House which is listed on the National Register. The Applicant has provided correspondence from the New York State Office of Parks Recreation and Historic Preservation dated June 24, 2019 which indicated that the project will have no impact to the Kane House.

Further, the Village of Pawling has conducted a review of the project, the landscaping and the architecture of the project and determines that the project has sufficient screening between the project and the adjoining Kane House and that the architecture proposed is complimentary to the Kane House.

Accordingly, construction of the project would have no impact on cultural resources listed or eligible for listing on the state or federal lists of historic places.

#### 7. Impact on Traffic – (Part II EAF # 13)

Access to the proposed project will be from three of the four existing current ingress/egress locations on Main Street and NYS Route 22. One of the existing ingress/egress will be closed. Further, the Applicant has provided an extensive Traffic Impact Study prepared by JMC dated August 28, 2019, an

amended Traffic Study prepared by JMC dated October 10, 2019 and a Site Plan and Truck Turning Plan prepared by LRC Engineering which have been reviewed by the Village of Pawling Traffic Consultant Dr. Phil Grealy, P.E. of Maser Engineering. In a letter dated November 1, 2019, Dr. Grealy has determined that the Traffic Study provided by the Applicant is complete and notes that the design of the project implemented his office's suggested design components and as such, the plan addresses all SEQRA requirements.

Accordingly, any potential adverse impacts to Traffic associated with the project would be avoided.

#### 8. Consistency with Community Plans & Community Character (Part II EAF # 17 & 18)

The project has incorporated design components which reflect the design of the residential and multi family residential structures in the surrounding area. Further, the Planning Board has noted the following:

- 1. Several of the residential structures along East Main Street are multi-family uses (rental apartments).
- 2. The house immediately north of the project area at 98 E Main Street is a 2.5 story structure.
- 3. The house immediately adjacent to the property (north) at 104 E Main Street is a 2.5 story multi-family structure (apartments)
- 4. The house immediately adjacent to the property (north) at 106 E Main Street is a 2.5 story multi-family structure (apartments).
- 5. The structure immediately adjacent to the property (north) at 19 Heinchon Lane is a multi-story structure containing multi-family units (apartments).
- 6. The structure immediately adjacent to the property (south) 120-124 Main Street (Kane House) is a 2.5 story structure
- Properties to the immediate north on Route 22, also support a mix of retail and office uses
- 8. The Pawling Commons project is located approximately 1000 feet to the northwest towards the Village center and currently contains similar office and retail uses. Further, this project is similarly bounded on 3 sides by properties in the residential zoning district and residential houses. Finally, the project has received approval from the Planning Board for the construction of a four story (permitted height) structure and conversion of a one-story structure to a four- story structure to contain 53 residential multi-family apartments.

The proposed project uses and massing are not unlike the surrounding uses and buildings in the immediate vicinity of the project area.

Moreover, the project is consistent with the Local Land Use Plans and Zoning Regulations.

Uses – all uses are either permitted or specially permitted uses. The inclusion of a use in the zoning law as a special use permit is tantamount to a legislative finding that the permitted use is in harmony with the community's general zoning plan and will not adversely affect the neighborhood. Also, note that the Applicant has outlined responses to and conformance with all Special Permit Criteria.

- A. Multi-Family Residential Special Permitted Use (Section 98-74)
- B. Retail Special Permitted Use. (See Section 98-74 and 98-76E)
- C. Restaurant Special Permitted Use (See Section 98-74)
- D. Office Permitted Use
- E. Hotel Special Permitted Use (See Section 98-74)
- 1. Bulk Requirements (Schedule C) / Type VI Urban Regulations:
  - A. The project meets or exceeds the requirements listed in Schedule C and the Type VI Urban Regulations with the exception of an area variance for the maximum density, maximum coverage and a side yard setback. It is noted that the existing Site Plan approval for the project includes 296 parking spaces which totals 71% coverage of the lot and included parking spaces which were located approximately ten feet (10') from the property line adjacent to the Kane House.

Finally, The, project is wholly consistent with the Village Comprehensive Plan. The Village Comprehensive Plan makes specific reference to the proposed project area when it explicitly discussed commercial development at the subject property in Section 7.2 on pages 47-50. The Comp Plan states the following (emphasis added):

Potential commercial development in the village is constrained by many factors. Two factors are that very little of Route 22 is zoned for commercial use, and the commercial zoning only exists on the west side of the highway. Within this zoned area, there are two large uses. The Heinchon Dairy (Parcel A on Figure 8) has substantial highway frontage. This site may have development potential, but is currently (minimally) active as a dairy. Immediately to its north is a State Highway Maintenance yard (Parcel B), also with substantial frontage. The present unavailability of these parcels could be a factor constraining Pawling's economic development and tax base. New commercial ventures on Route 22 in the village should add to the economic and employment base without competing with the smaller stores and services in the downtown. The evils of strip development must also be avoided.

The charming downtown is the home of many active businesses. However, its stability and growth are constrained by a lack of highway visibility.

Therefore, the Comprehensive Plan encouraged the development of the subject parcel for commercial use.

The Project Sponsor provided an amended Landscape Plan and Lighting Plan which addressed the need for screening on the property lines where vehicles would be parked, thereby minimizing the impact of vehicle lights at night onto adjoining neighbors.

Accordingly, any potential adverse impacts to the Community Plans associated with the project would be avoided.

#### 8. Other Potential Impacts

In addition to the discussion of impacts in sections 1-7 above the Lead Agency has also considered, and hereby issues a determination, concerning the following:

1. The proposed action would not result in a substantial adverse change in existing air quality, ground water quality or quantity, or noise levels; a substantial increase in solid waste production; a substantial increase in potential for flooding or leaching problems.

VILLAGE OF PAWLING Planning Board Heinchon Place Negative Declaration December 10, 2019 Page 8

- 2. The proposed action would not result in the impairment or the environmental characteristics of a Critical Environmental Area.
- 3. The proposed action would not create a material conflict with the community's current plans or goals as officially approved or adopted.
- 4. The proposed activity would not impair the character or quality of important aesthetic resources.
- 5. The proposed action would not result in a major change in the use of either the quantity or type of energy.
- 6. The proposed action would not create a hazard to human health.
- 7. The proposed activity would not result in a substantial change in the use, or intensity of use, of land devoted to agricultural, open space, or recreational use.
- 8. The proposed action would not result in the creation of material demand for other actions that would result in one of the above consequences.
- The proposed action would not result in changes in two or more elements of the environment, no one of which has a significant impact on the environment, but when considered together result in a substantial adverse impact on the environment.
- When analyzed with two or more related actions, the proposed action would not have a significant impact on the environment and when considered cumulatively, would not meet one or more of the criteria under 6 NYCRR 617.7.

For Further Information:

Motion: Lou Musella

Chairman Michael Cerny

Village of Pawling Planning Board

160 Charles Colman Blvd.

Pawling NY 12564 Tele: 845-855-1122

THIS NEGATIVE DECLARATION WAS AUTHORIZED AT A MEETING OF THE LEAD AGENCY HELD ON JANUARY 14, 2020.

Seconded: Adam Muroski					
Roll Call Vote:	Aye	Nay	<u>Abstain</u>		
Mike Cerny, Acting Chairman	<u>X</u>				
Lou Musella, Member	$\overline{\underline{\mathbf{X}}}$		_		
Robert Pfister, Member	$\overline{\underline{\mathbf{X}}}$		_		
Adam Muroski, Member	$\frac{\Xi}{X}$	******	_		
Scott Nickerson, Member			$\overline{\underline{\mathbf{X}}}$		
TOTAL	4	_	1		

VILLAGE OF PAWLING Planning Board Heinchon Place Negative Declaration December 10, 2019 Page 9

# A copy of this Type I Negative Declaration must be filed with:

The Mayor of the Village of Pawling
The Village of Pawling Planning Board
The Village of Pawling Zoning Board of Appeals
The New York State Department of Environmental Conservation
The Village of Pawling Water/Sewer Department
NYSDOT
NYSDEP
Any person who has requested a copy
Applicant

Notice of the Type I Negative Declaration will also be published in the DEC's Environmental Notice Bulletin (ENB) and sent to the ENB via e-mail (enb@dec.ny.gov) or regular mail (ENB, NYS Department of Environmental Conservation, 625 Broadway, Albany, NY 12233-1750)

FILED: DUTCHESS COUNTY CLERK 11/13/2020 06:51 PM

NYSCEF DOC. NO. 11

INDEX NO. 2020-53770

RECEIVED NYSCEF: 11/13/2020

# RESOLUTION OF THE PLANNING BOARD of the VILLAGE OF PAWLING

# Heinchon Place (2K Development) Site Plan

WHEREAS, the Village of Pawling Planning Board ("Board") has received an application from the owner of 3 parcels generally located with address of Main Street in the Village of Pawling for a Site Plan and Special Permit approval for a mixed use project consisting of two separate buildings for Multi-Family Residential, a Hotel and rehabilitation of the existing on site structure (f/k/a Eastern Hay) for use as a Restaurant, Office and Retail; and

WHEREAS, the project area is comprised of three parcels (1) 7056-05-210817 being 0.68 acres, (2) 7056-05-219835 being 3.31 acres, and (3) 7056-05-226800 being 1.15 acres with all parcels within the B-2 Zoning District; and

WHEREAS, a public hearing was duly noticed for the project and the special use permit and the hearing was opened and closed on December 10, 2019 and written and oral comments were received from the Town Planning Board's consulting engineer and planner (Berger Engineering), consulting traffic engineer (Maser Engineering); Dutchess County Department of Planning; NYS Department of Environmental Conservation; NYS Office of Parks, Recreation and Historic Preservation; and members of the public; and

WHEREAS, the Board adopted a determination of non-significance on January 14, 2020 pursuant to SEQRA; and

WHEREAS, the Applicant has submitted the following documentation for review by the Village Planning Board, its Consultants, and the public

1. Combined Application form for Amended Site Plan and Special Permit dated 08.27.19.

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- 2. Amended Project Summary dated 10.29.19.
- 3. Full Part I and Part II EAF dated amended 10.29.19.
- 4. Draft Part III EAF 10.29.19.
- 5. Correspondence from NYS OPRHP dated 06.24.19.
- 6. Traffic Impact Study prepared by JMC dated 08.28.19.
- 7. Amended Site Plan prepared by LRC Group dated 08.27.19.
- 8. Amended Traffic Study prepared by JMC dated 10.17.19
- 9. Correspondence from NYSDEC dated 09.27.19.
- 10. Amended Site Plan prepared by LRC Group dated 10.29.19.
- 11. Amended Elevations prepared by Sun Homes dated 10.29.19.
- 12. Amended SWPPP prepared by LRC Group dated 10,29,19.
- 13. Project Summary amended July 28, 2020.
- 14. Amended Site Plans prepared by LRC Group dated July 27, 2020. (seven (7) full size sets and seven (7) 11 x 17 sets of plans)
- 15. Elevations prepared by Sun Homes

WHEREAS, annexed hereto as Exhibit "A" is the Engineered Site Plan provided by the Applicant and prepared by the LRC Group last revised July XX, 2020 which illustrates conformance with the requirements of Section 98-65 Site Plan Approval and Section 98-19 Supplementary Regulations for Non-Residential Districts; and

WHEREAS, upon review of the documentation, each of the requirements for the granting of Site Plan Approval have been adequately addressed by the Applicant; and

WHEREAS, the Planning Board conducted public meetings held on June 13, 2019, July 9, 2019, August 27, 2019, September 11, 2019, September 24, 2019 (joint meeting with the

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ZBA), October 8, 2019, November 5, 2019, December 5, 2019 and January 14, 2020, and

August 11, 2020; and

NOW, THEREFORE, BE IT RESOLVED that the Board grants Site Plan Approval

for the proposed project subject to the following conditions which must be satisfied prior to the

signature on the Plans by the Chairman of the Planning Board:

1. Consolidation of the parcels identified 7056-05-210817, 7056-05-219835, and 7056-

05-226800 into one lot of record.

2. Water supply was addressed by Dan Stone P.E. from the Chazen Companies at a

Planning Board meeting. Conditions and restrictions shall be noted on the site plan

approval acceptable to the Village Attorney. This should include conditions that no

certificate of occupancy be granted until sufficient water supply is available for the

project. This certification shall come from the Village Engineer responsible for this

determination.

Dated: August 11, 2020

Motion:

Seconded:

<u>Aye</u>

Nay

**Abstain** 

Chairman Goldberg

Member Lou Musella

Member Adam Muroski

Member Robert Pfister

Member Scott Nickerson

FILED: DUTCHESS COUNTY CLERK 11/13/2020 06:51 PM

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EXHIBIT A

Site Plan

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RECEIVED NYSCEF: 11/13/2020

#### RESOLUTION OF THE PLANNING BOARD of the VILLAGE OF PAWLING

#### Heinchon Place (2K Development) Special Permit

WHEREAS, the Village of Pawling Planning Board ("Board") has received an application from the owner of 3 parcels generally located with address of Main Street in the Village of Pawling for a Site Plan and Special Permit approval for a mixed use project consisting of two separate buildings for Multi-Family Residential, a Hotel and rehabilitation of the existing on site structure (f/k/a Eastern Hay) for use as a Restaurant, Office and Retail; and

WHEREAS, the project area is comprised of three parcels (1) 7056-05-210817 being 0.68 acres, (2) 7056-05-219835 being 3.31 acres, and (3) 7056-05-226800 being 1.15 acres with all parcels within the B-2 Zoning District; and

WHEREAS, a public hearing was duly noticed for the project and the special use permit and the hearing was opened and closed on December 10, 2019 and written and oral comments were received from the Town Planning Board's consulting engineer and planner (Berger Engineering), consulting traffic engineer (Maser Engineering); Dutchess County Department of Planning; NYS Department of Environmental Conservation; NYS Office of Parks, Recreation and Historic Preservation; and members of the public; and

WHEREAS, the Board adopted a determination of non-significance on January 14, 2020 pursuant to SEQRA; and

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WHEREAS, according to Schedule A – Table of Permitted Uses in the Village of Pawling Zoning Code, the proposed multi-family use, retail use, restaurant use and hotel use are

WHEREAS, the Applicant has submitted the following documentation for review by the Village Planning Board, its Consultants, and the public

- 1. Combined Application form for Amended Site Plan and Special Permit dated 08.27.19.
- 2. Amended Project Summary dated 10.29.19.
- 3. Full Part I and Part II EAF dated amended 10.29.19.
- 4. Draft Part III EAF 10.29.19.

Specially Permitted Uses<sup>1</sup>; and

- 5. Correspondence from NYS OPRHP dated 06.24.19.
- 6. Traffic Impact Study prepared by JMC dated 08.28.19.
- 7. Amended Site Plan prepared by LRC Group dated 08.27.19.
- 8. Amended Traffic Study prepared by JMC dated 10.17.19
- 9. Correspondence from NYSDEC dated 09.27.19.
- 10. Amended Site Plan prepared by LRC Group dated 10.29.19.
- 11. Amended Elevations prepared by Sun Homes dated 10.29.19.
- 12. Amended SWPPP prepared by LRC Group dated 10.29.19.
- 13. Project Summary amended July 28, 2020.
- 14. Amended Site Plans prepared by LRC Group dated July 27, 2020. (seven (7) full size sets and seven (7) 11 x 17 sets of plans)
- 15. Elevations prepared by Sun Homes

<sup>&</sup>lt;sup>1</sup> The inclusion of a use in the zoning law as a special use permit is "tantamount to a legislative finding that the permitted use is in harmony with the community's general zoning plan and will not adversely affect the neighborhood. 3 See Retail Property Trust v. Board of Zoning Appeals of the Town of Hempstead, 98 N.Y.2d 190, 195, 746 N.Y.S.2d Board 662, 666 (2002).

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WHEREAS, annexed hereto as Exhibit "A" is the submission provided by the Applicant illustrating conformance with the Special Permit Criteria listed in Sections 98.74, and 98.76 which were reviewed by the Planning Board and its Consultants; and

WHEREAS, upon review of the documentation, each of the requirements for the granting of a Special Permit have been adequately addressed by the Applicant; and

WHEREAS, the Planning Board conducted public meetings held on June 13, 2019, July 9, 2019, August 27, 2019, September 11, 2019, September 24, 2019 (joint meeting with the ZBA), October 8, 2019, November 5, 2019, December 5, 2019 and January 14, 2020, and August 11, 2020; and

NOW, THEREFORE, BE IT RESOLVED that the Board grants a Special Permit for the proposed multi-family use, retail use, restaurant use and hotel uses.

Dated: August 11, 2020

Motion:

Seconded:

Aye Nay Abstain

Chairman Goldberg Member Lou Musella Member Adam Muroski Member Robert Pfister Member Scott Nickerson

NYSCEF DOC. NO. 11

INDEX NO. 2020-53770

RECEIVED NYSCEF: 11/13/2020

EXHIBIT A

Special Permit Criteria



LOCATION MAP

SCALE: I"=200'

#### APPLICANT:

2K DEVELOPMENT PO BOX 372 PO BOX PAWLING, NY 12564 845-594-1055 C/O

## KARC PLANNING CONSULTANTS, INC.

PO BOX 924 POUGHKEEPSIE, NY 12601 845-594-1055

#### SITE PLANNER / CIVIL ENGINEER:



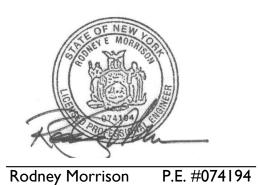
160 West Street, Suite E Cromwell, CT 06416 Tel:860.635.2877

85 Civic Center Plaza, Suite 103 Poughkeepsie NY 12601 Tel:845.243.2880 1 International Blvd, Suite 400 Mahwah, NJ 07495 Tel:908.603.5730

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- LAND PLANNING
- CIVIL ENGINEERING
- ENVIRONMENTAL SERVICES
- LAND SURVEYING
- LANDSCAPE ARCHITECTURE

LRC Engineering & Surveying, D.P.C. LRC Engineering and Surveying, LLC LRC Environmental Services, Inc. Land Resource Consultants, Inc.

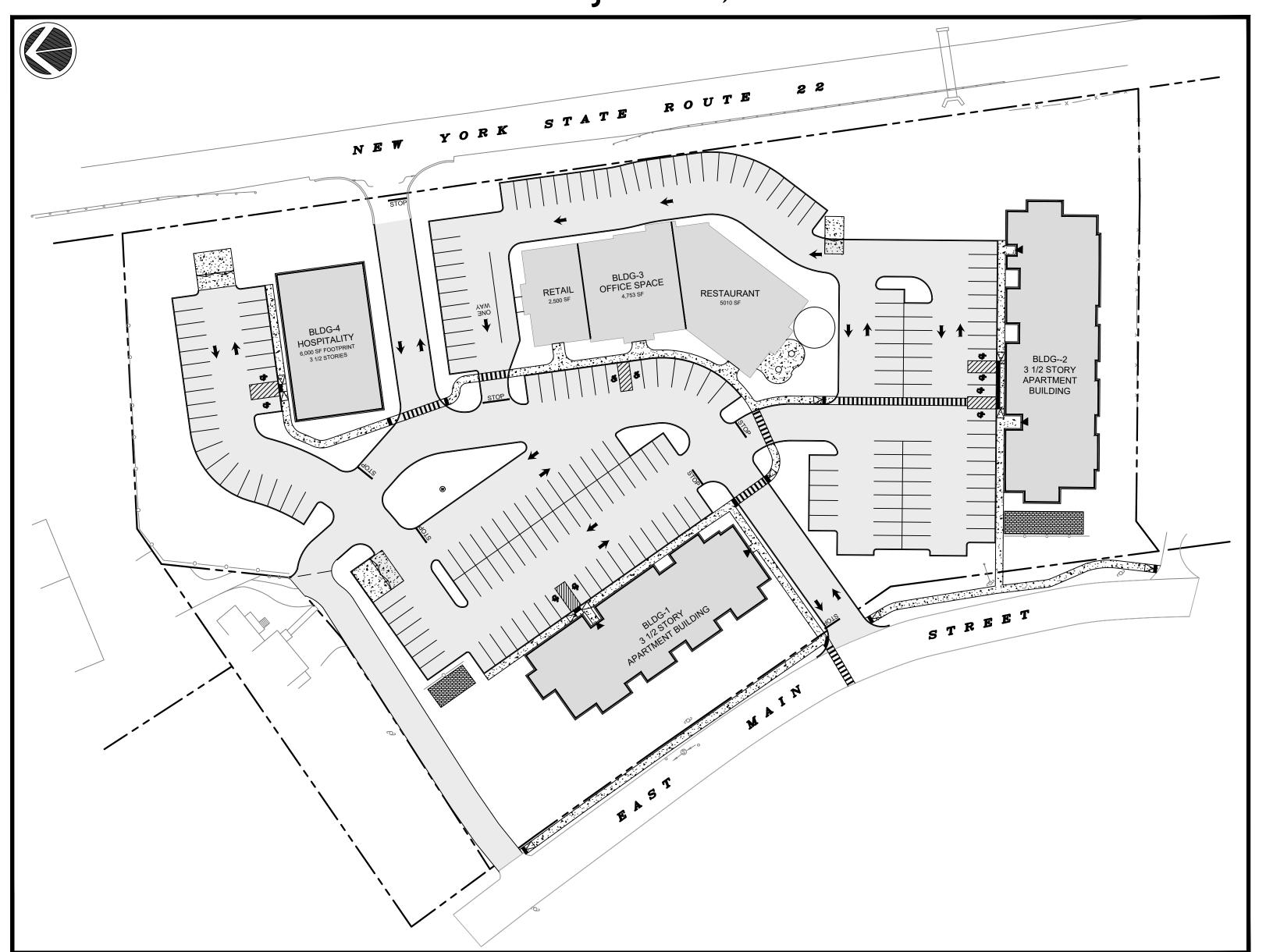


# SITE PLAN SUBMISSION SET

FOR

# HEINCHON PLACE 112 EAST MAIN STREET VILLAGE OF PAWLING DUTCHESS COUNTY, NEW YORK

REVISED: AUGUST 27, 2019
REVISED: JULY 27, 2020



OVERALL SITE PLAN

SCALE: 1"=50'



VICINITY MAP

SCALE: 1"=2,000'

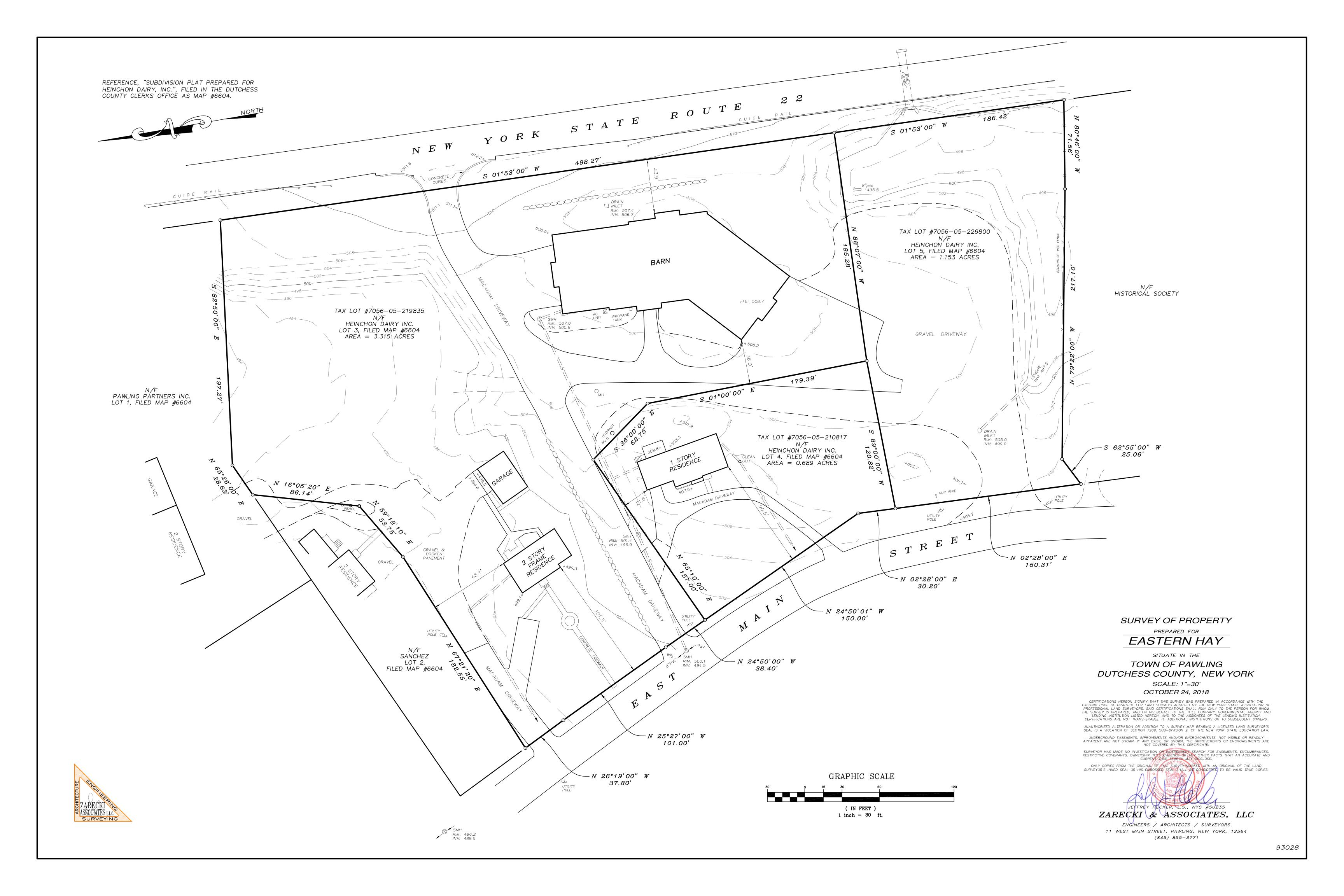
#### INDEX OF DRAWINGS

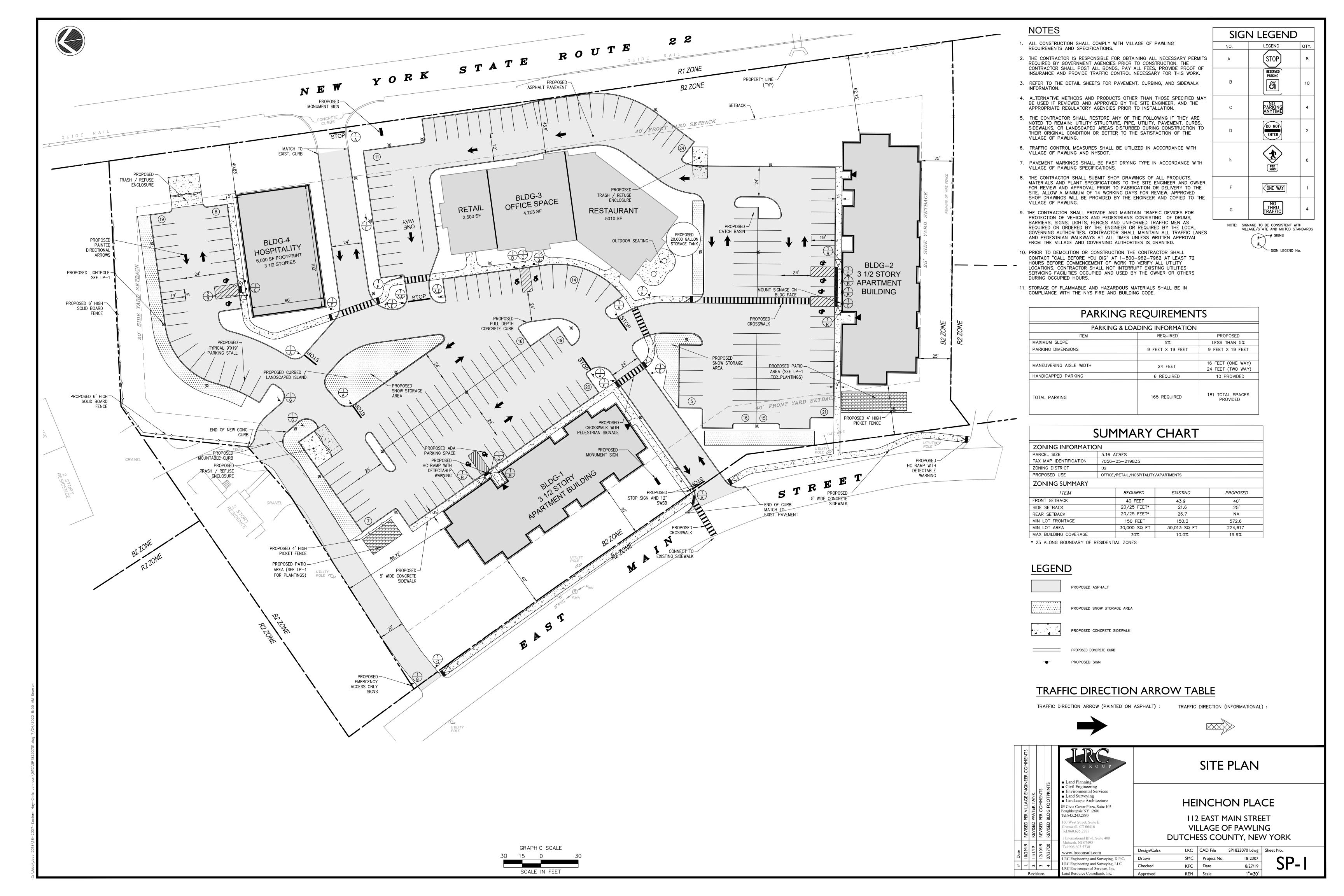
CV-I	COVER SHEET
EX-I	EXISTING SURVEY
SP-I	SITE PLAN
SG-I	SITE GRADING AND EROSION CONTROL PLAN
UT-I	SITE DRAINAGE AND UTILITIES PLAN
LP-I	LIGHTING / LANDSCAPING PLAN
TT-I	TRUCK TURNING PLAN
DN-I	SITE DETAILS

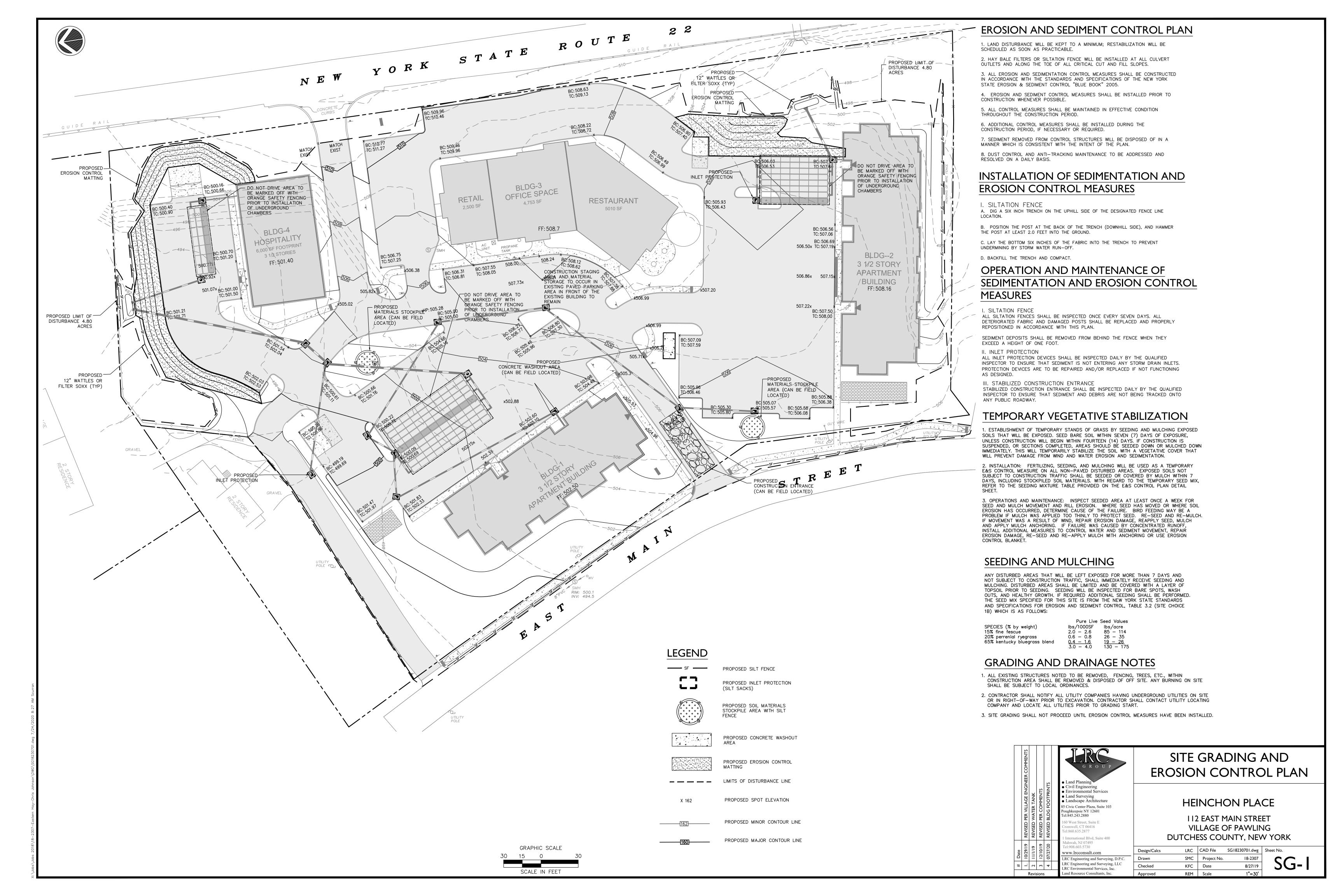
DN-3 STORMWATER DETAILS

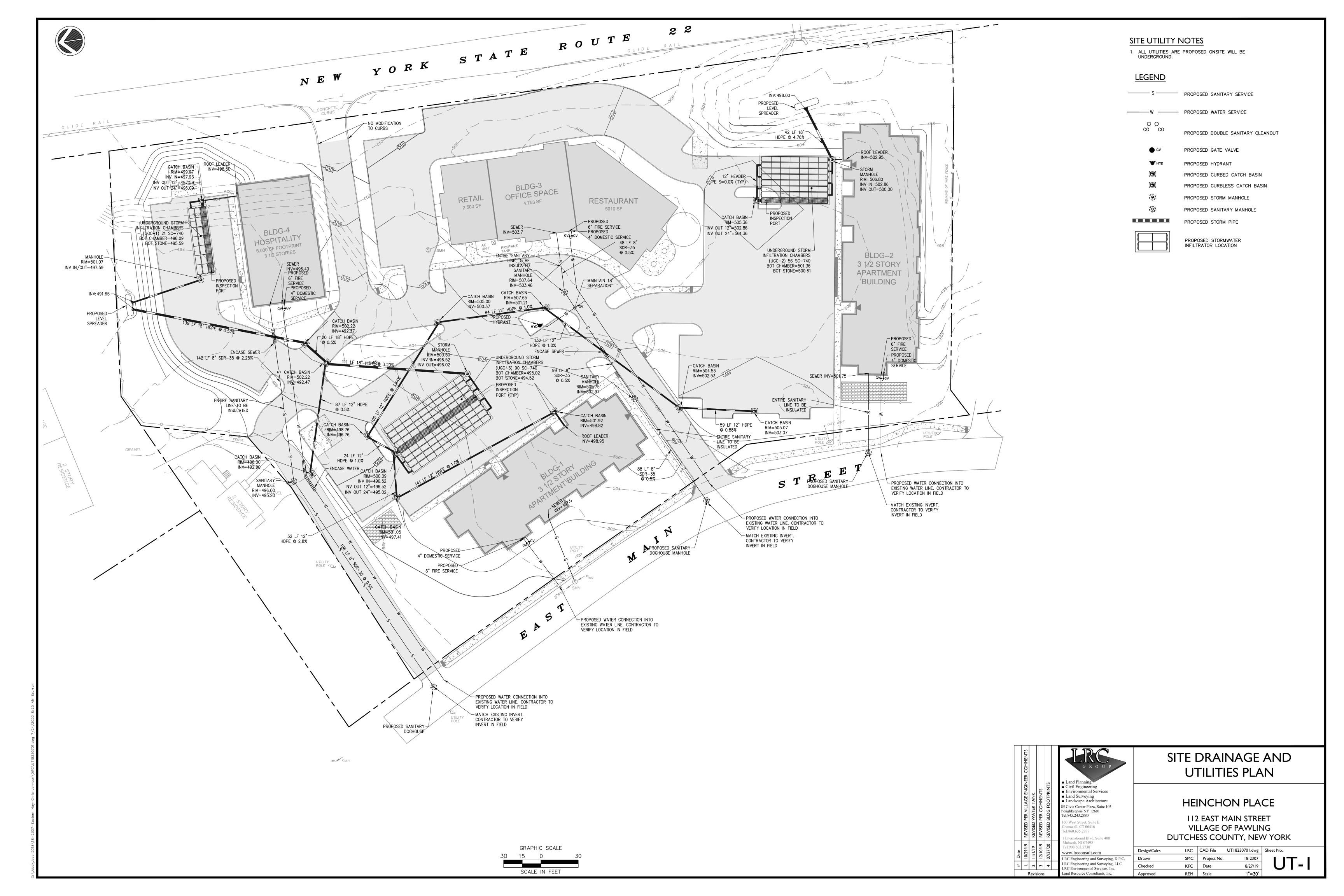
UTILITY DETAILS

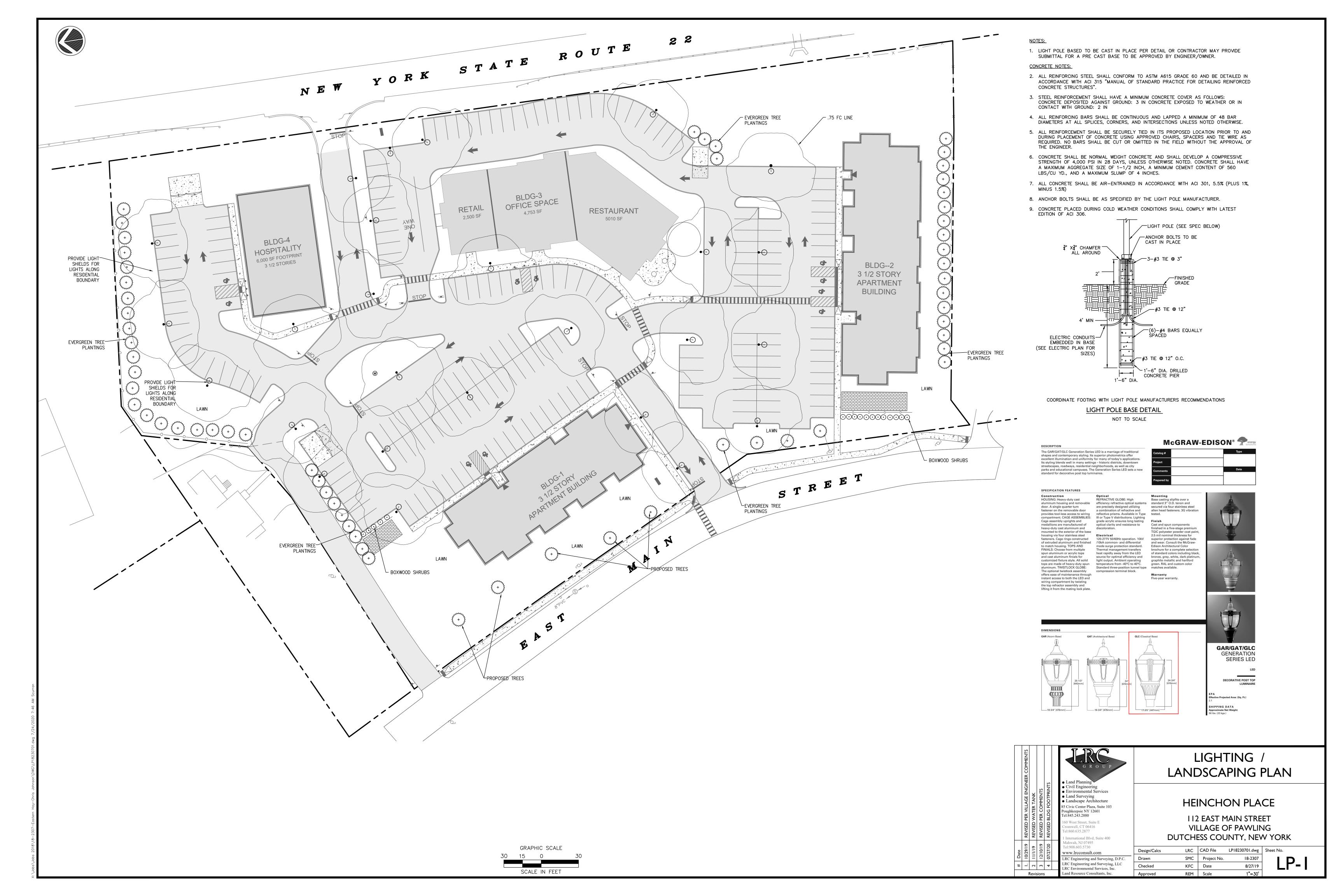
DN-2

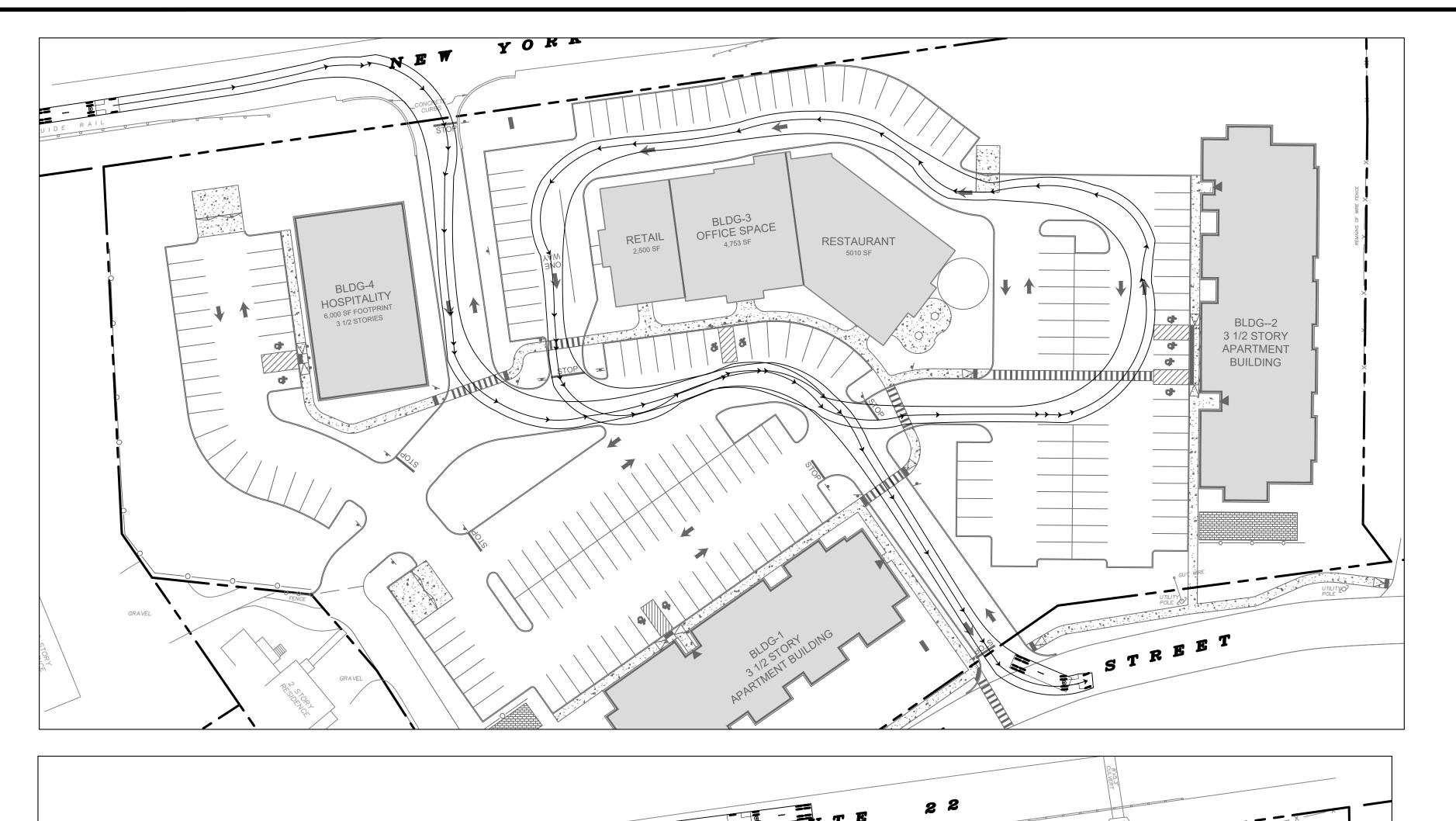


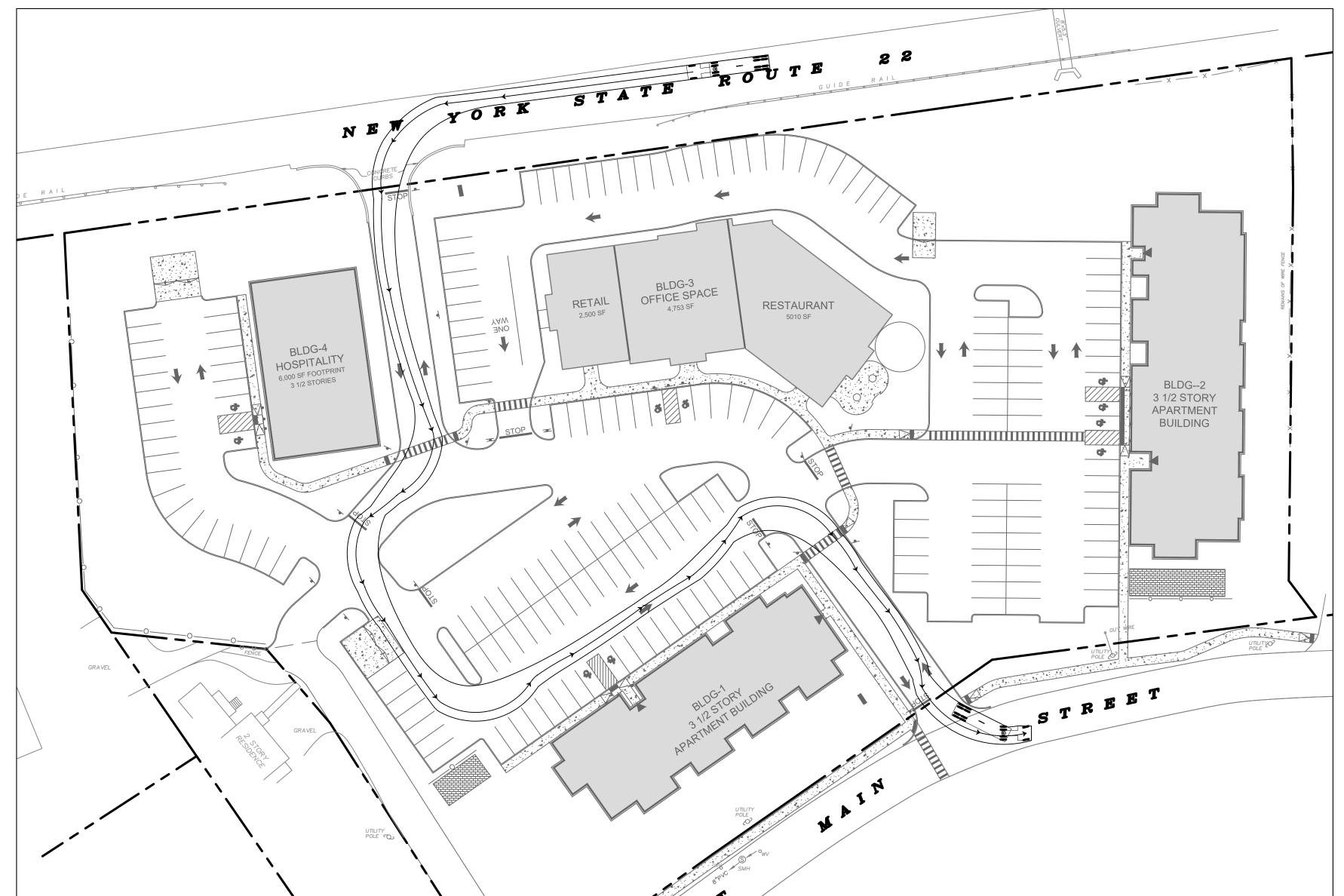


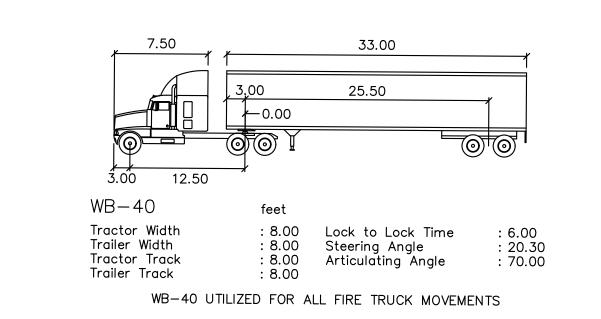


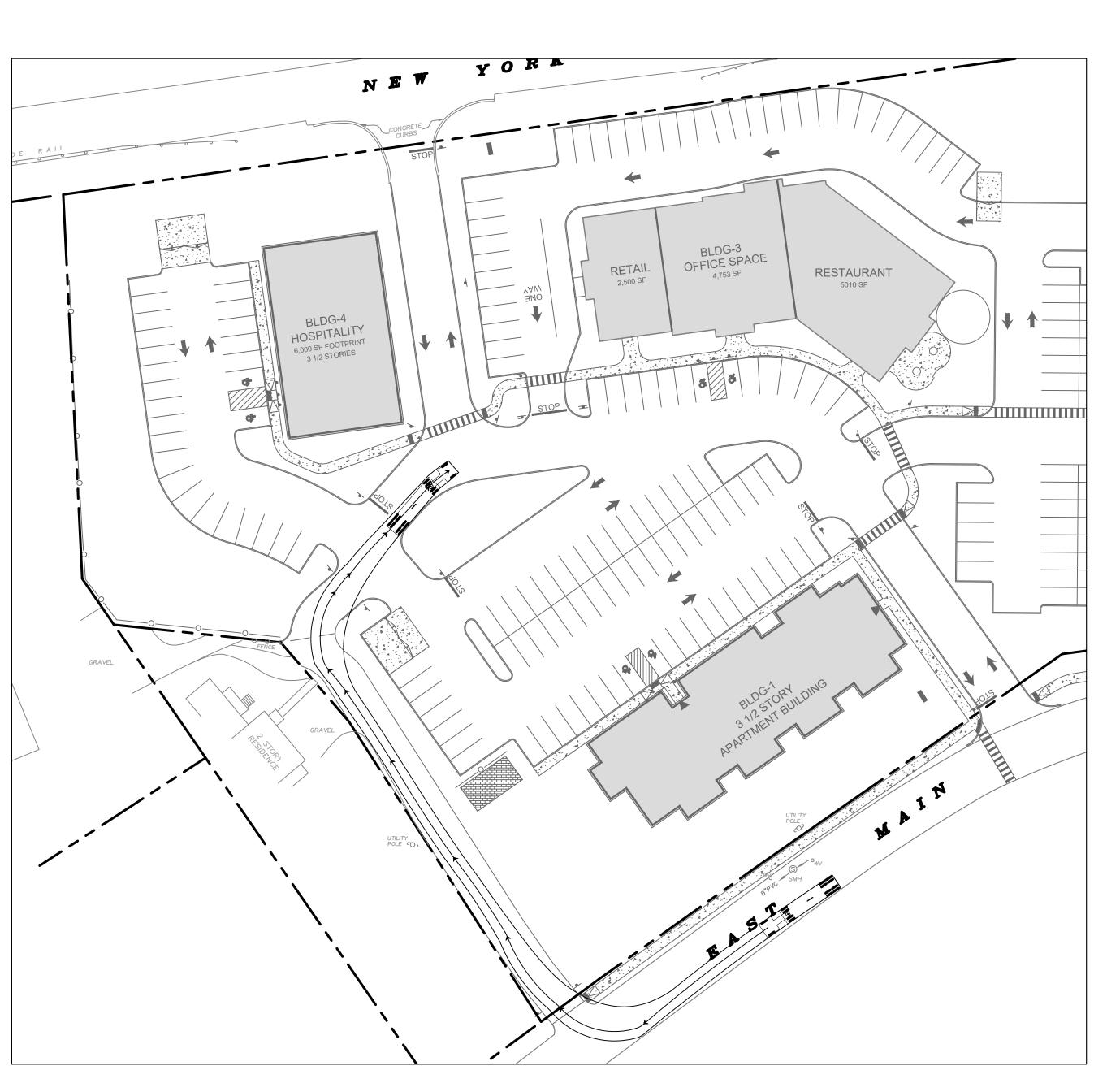


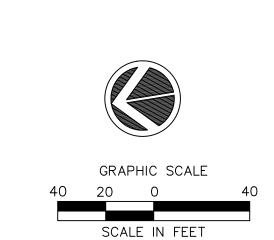


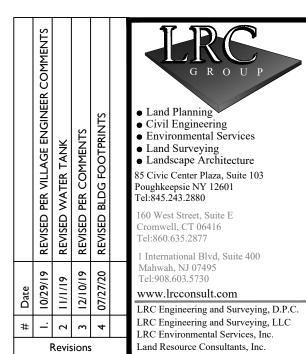










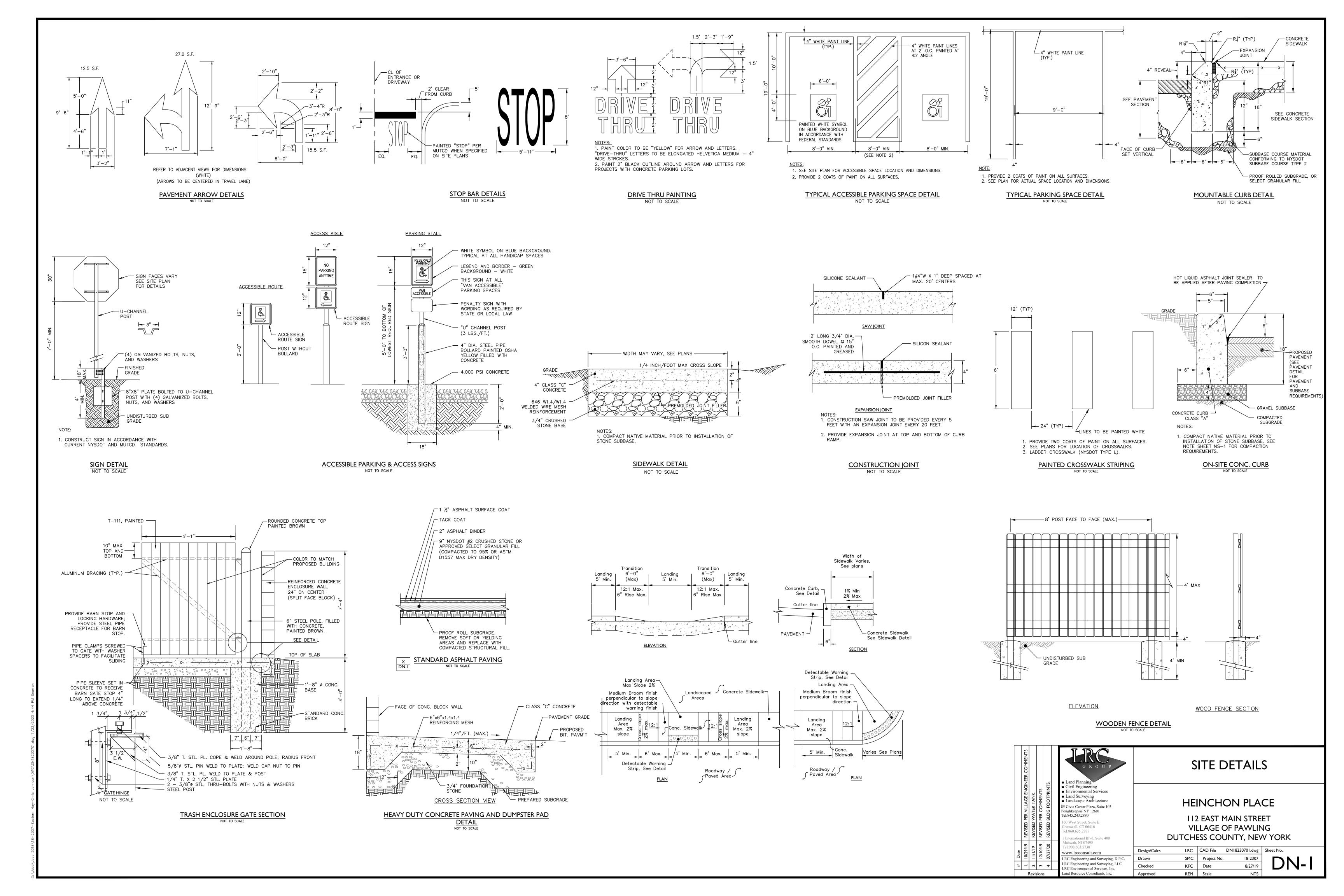


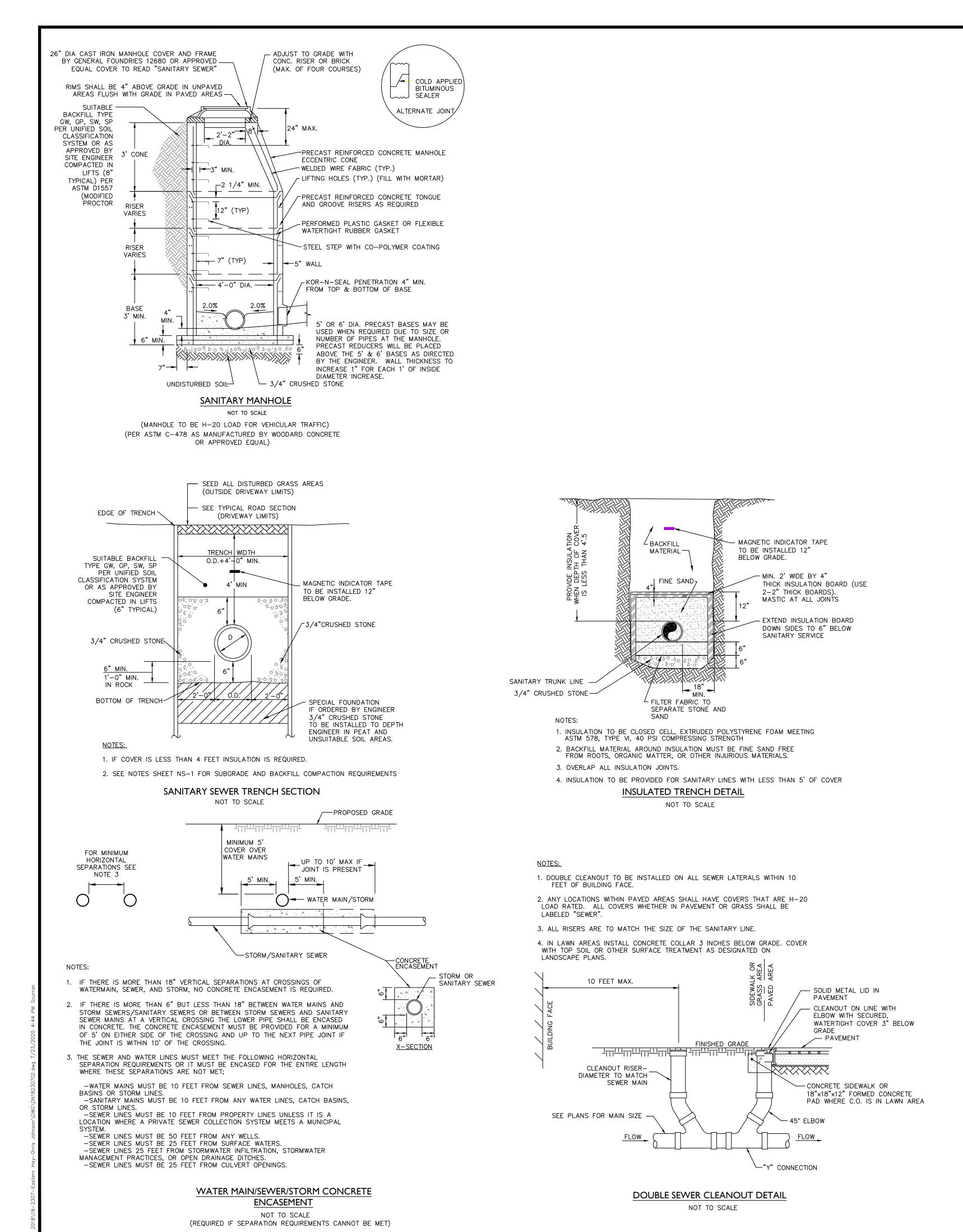
### TRUCK TURNING PLAN

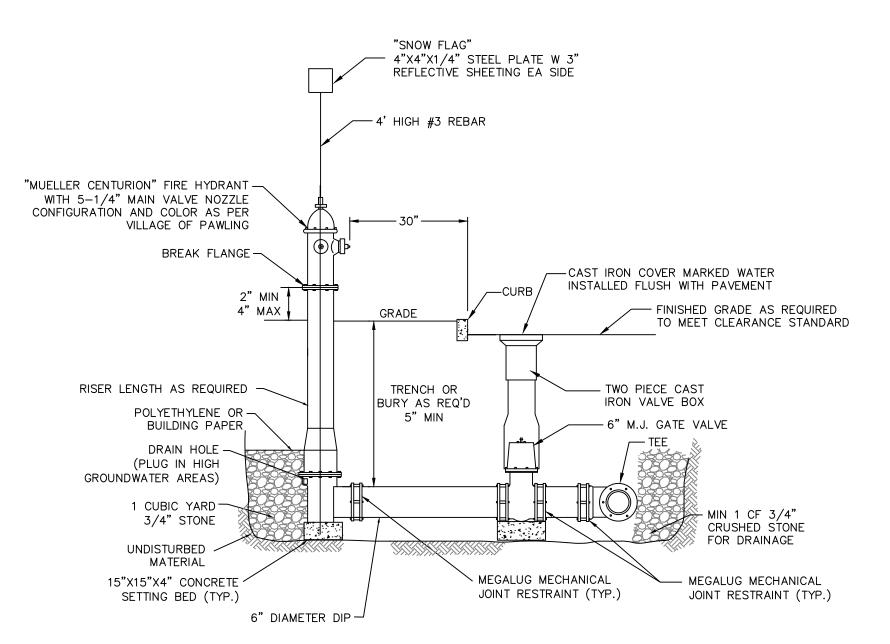
#### HEINCHON PLACE

112 EAST MAIN STREET VILLAGE OF PAWLING DUTCHESS COUNTY, NEW YORK

Design/Calcs	LRC	CAD File	TT18230701.dwg	Sheet No.
Drawn	SMC	Project No.	18-2307	
Checked	KFC	Date	8/27/19	
Approved	REM	Scale	1"=40'	







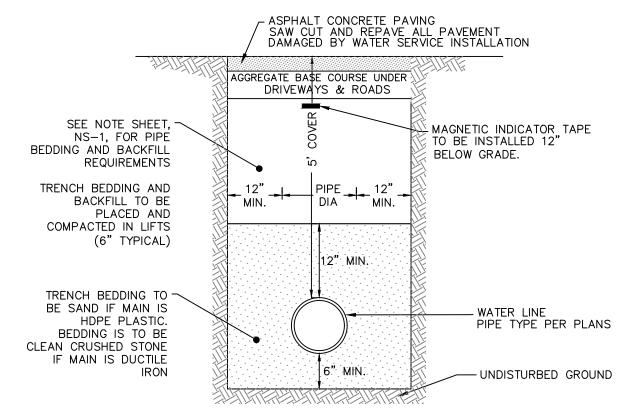
#### HYDRANT AND VALVE ASSEMBLY DETAIL INSTALLATION (ADJACENT CURB)

NOT TO SCALE HYDRANTS TO BE MUELLER CENTURION OR APPROVED EQUAL

NOTES:

1. PROPOSED LOCATIONS OF HYDRANTS TO BE FIELD LOCATED (STAKED) AND APPROVED BY WATER SUPERINTENDENT

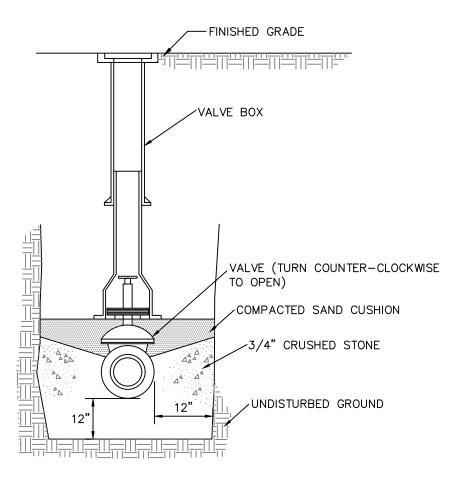
PRIOR TO INSTALLATION 2. HYDRANT WITH PROPER RISER LENGTH (DEPTH OF BURY) SHALL BE INSTALLED AS REQUIRED TO MEET THE 2" MIN. TO 4" MAX. CLEARANCE BETWEEN THE CENTER OF THE BREAK FLANGES AND THE ASPHALT CONCRETE PAD. 3. ALL HYDRANTS TO MEET SPECIFICATIONS OF VILLAGE OF PAWLING STANDARDS. 4. FIRE HYDRANT TO BE FLOW TESTED AND BANDED IN ACCORDANCE WITH NFPA STANDARDS



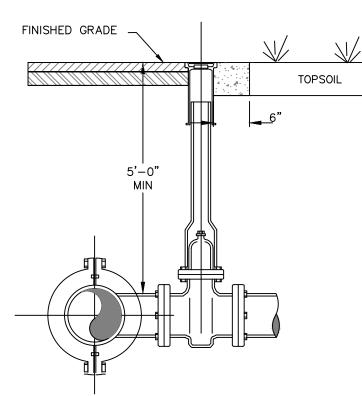
NOTES:

1. SEE NOTE SHEET SG-A FOR SUBGRADE AND BACKFILL PLACEMENT AND COMPACTION REQUIREMENTS.

> WATER MAIN TRENCH NOT TO SCALE



VALVE AND VALVE BOX DETAIL NOT TO SCALE

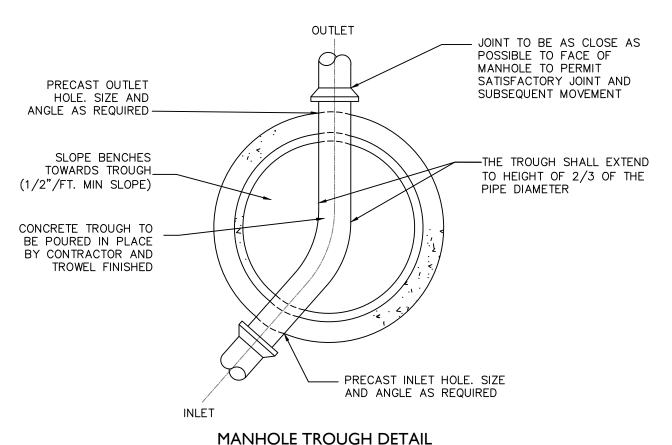


1. WET TAP OF WATER MAIN SHALL BE PERFORMED UNDER THE SUPERVISION OF THE ENGINEER, AND THE VILLAGE OF PAWLING WATER DEPARTMENT.

- 2. TAPPING SLEEVE AND VALVE SUPPORT SHALL BE COORDINATED WITH THE ENGINEER TO SUIT FIELD CONDITIONS.
- 3. MINIMUM DISTANCE TO JOINTS, FITTINGS, OR OTHER WET TAPS OR STOPS SHALL BE 3 FEET.
- 4. VALVE OPERATING DIRECTION SHALL BE COUNTERCLOCKWISE TO OPEN (TURNING LEFT).
- 5. STAINLESS STEEL TAPPING SLEEVE SHALL BE SELECTED TO FIT EXISTING PIPE MATERIAL (C.I., D.I., A.C.) AND OUTSIDE DIAMETERS.
- 6. TAPPING SLEEVE, RESILIENT WEDGE VALVE & VALVE BOX SHALL BE IN ACCORDANCE WITH VILLAGE OF PAWLING STANDARDS & AS MANUFACTURED BY (MUELLER) OR APPROVED EQUIVALENT.
- 7. ALL JOINTS SHALL UTILIZE MEGA LUG RETAINER GLAND.
- 8. PIPE BEDDING AND BACKFILL TO BE INSTALLED IN ACCORDANCE WITH PIPE TRENCHING DETAIL.

WATER TAPPING SLEEVE AND VALVE

NOT TO SCALE





RC Environmental Services, Inc. and Resource Consultants, Inc.

#### **UTILITY DETAILS**

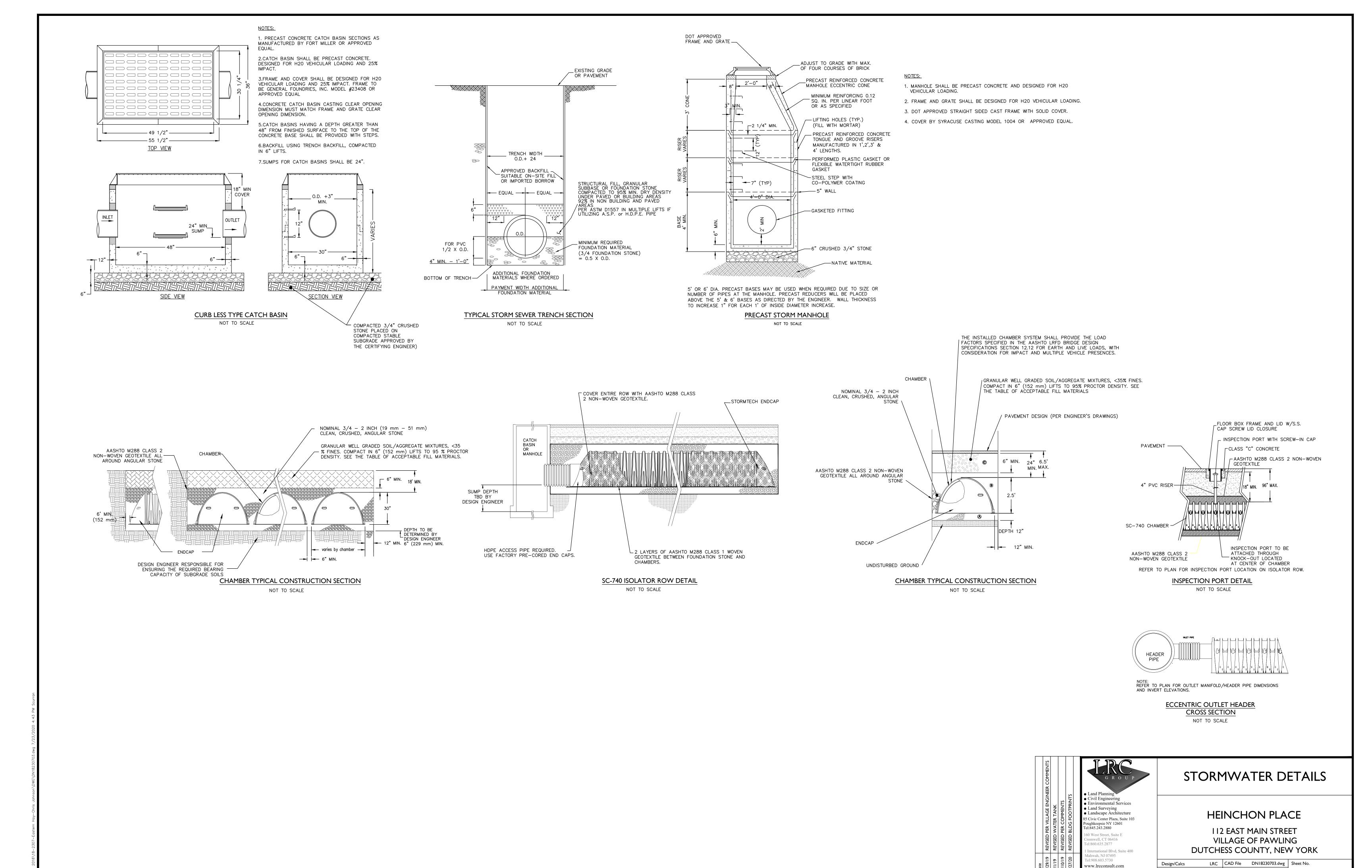
#### HEINCHON PLACE

112 EAST MAIN STREET VILLAGE OF PAWLING DUTCHESS COUNTY, NEW YORK

LRC CAD File DN18230702.dwg Sheet No. Design/Calcs 18-2307 Project No. 8/27/19 Checked KFC Date NTS RFM | Scale

NOT TO SCALE

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DN-3

18-2307

8/27/19

NTS

Project No.

KFC Date

REM Scale

RC Engineering and Surveying, D.P.C.

Checked

LRC Engineering and Surveying, LLC

LRC Environmental Services, Inc. Land Resource Consultants, Inc.